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Laura Howard, Secretary

Laura Kelly, Governor

December 29, 2021

Administration for Children and Families
Office of Family Assistance
Mary E. Switzer Building
330 C Street, S.W.
Washington, DC 20201

This is to submit the Fiscal Year 2021 TANF Caseload Reduction Report. Kansas elects to apply for a separate Two-Parent Family caseload reduction credit. This information is also being sent to the regional administrator. If you have general questions on this information, please feel free to contact me. If you have questions or comments regarding the methodology, please contact Angela Stinson at 785-221-8087 (email angela.stinson@ks.gov).

Sincerely,

Sandra Kimmons
Director of Economic and Employment Services

cc: Mrs. Karen Beckerman, Regional TANF Program Manager, Administration for Children and Families,
601 East 12th St., Room 349, Kansas City, MO 64106

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion 11/16/2021

State: Kansas **Fiscal Year to which credit applies: 2022**

Overall Report <input checked="" type="checkbox"/> (check one) Two-parent Report <input type="checkbox"/>	Apply the overall credit to the two-parent participation rate? <input type="checkbox"/> yes <input checked="" type="checkbox"/> no
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PART 1 –Eligibility Changes Made Since FY 2005
(Complete this section for EACH change)

1. Name of eligibility change: Increase in Earned Income Disregard
2. Implementation date of eligibility change: May 2008
3. Description of policy, including the change from prior policy: Prior to the policy change, the first \$90 of earned income and 40 percent of the remaining income was disregarded when determining the family’s benefit. The new policy increased the variable disregard to 60 percent.
4. Description of the methodology used to calculate the estimated impact of this eligibility change (attach supporting materials to this form): Cases with earnings were obtained from the Kansas Eligibility Enforcement System. The cases with income between the former and new disregard limits appear in the next table:

Month	Cases
Oct 2020	100
Nov	156
Dec	156
Jan 2021	128
Feb	104
Mar	107
Apr	98
May	86
Jun	93
Jul	82
Aug	87
Sep	80
Average	106

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5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 106

1. Name of eligibility change: Five-Month Transitional Payment
2. Implementation date of eligibility change: January 2009
3. Description of policy, including the change from prior policy: A five-month \$50 transitional payment was provided to employed families whose earnings would have resulted in ineligibility for cash assistance. The policy permitted a new five-month payment cycle following the loss and resumption of employment.
4. Description of the methodology used to calculate the estimated impact of this eligibility change: (attach supporting materials to this form) Cases with the \$50 transitional payment were obtained from the Kansas Eligibility Enforcement System:

Month	Cases
Oct 2020	327
Nov	334
Dec	333
Jan 2021	295
Feb	240
Mar	218
Apr	207
May	195
Jun	184
Jul	180
Aug	172
Sep	174
Average	238

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5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 238

1. Name of eligibility change: Inclusion of the Grandparents as Caregivers Program

2. Implementation date of eligibility change: July 2009

3. Description of policy, including the change from prior policy: The separate, state-funded Grandparents as Caregivers Program was included in the Temporary Assistance for Needy Families cash assistance Program.

4. Description of the methodology used to calculate the estimated impact of this eligibility change: (attach supporting materials to this form) Of the 151 Grandparents as Caregivers cases participating in the last month of the program's operation (June 2009), 93 participated in the TANF cash assistance program in the following month, July 2009. The 93 cases represented 2.33 percent of TANF Child-Only Cases. It is not possible to identify the cases that would have chosen the Grandparents as Caregivers Program had the program continued. Therefore, it is assumed that their proportion remains unchanged over time, at 2.33 percent of TANF Child-Only cases. Applying the 2.33 percent to FY 2021 child-only cases results in an estimated impact of 36 average monthly cases.

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5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 36

1. Name of eligibility change: Applicant Requirements

2. Implementation date of eligibility change: November 2011, July 2013, January 2014

3. Description of policy, including the change from prior policy:

November 2011: Applicants were required to complete 20 job contacts per week before their eligibility determination and 20 job contacts per week before meeting with a case manager to develop a self-sufficiency plan.

July 2013: The revised application policy eliminated the pre-eligibility job search requirement. The new policy required clients to register in the State's public workforce system and complete a work skills assessment. Eligibility was conditioned on completing both the registration and assessment. In addition, because of the work assessment feature in the new policy, the October 2006 Work Readiness Screening policy was discontinued.

January 2014: Clients who failed to register in the workforce system were required to produce a valid excuse.

July 2016: The revised application policy eliminated the requirement for the clients to register in the state's public workforce system and complete a work skills assessment. The new policy required the completion of a self-assessment form and the completion of an online orientation for employment services.

4. Description of the methodology used to calculate the estimated impact of this eligibility change: (attach supporting materials to this form) To measure the increase in denials due to the policy, a pre-policy baseline denial rate of 12.3 percent was established based on denials for the *failure to cooperate* and the *failure to complete applicant job search*. The estimated increase in denied cases attributed to the policies was determined by the multiplying the difference between the pre-policy and FY 2020 denial rate by total applications. The estimated increase in denials was cumulated using the attrition curve for new cases (refer to the attachment called Attrition Rate for TANF Cash Assistance Approvals Applicants). The average monthly case impact is summarized in the following table:

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion 11/16/2021

State: Kansas

Fiscal Year to which credit applies: 2022

Month	Impact on Each Month in FY 2021												Date of Completion: 10/19/2021	
	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Grand Total	
Prior Year	-765	-675	-599	-537	-483	-437	-397	-366	-334	-311	-289	-277		
Oct 2020	-75	-73	-67	-58	-51	-46	-42	-38	-35	-33	-31	-29		
Nov		-124	-121	-111	-96	-85	-124	-70	-63	-58	-54	-51		
Dec			-132	-128	-118	-102	-90	-82	-74	-67	-61	-58		
Jan 2021				-96	-94	-86	-74	-66	-60	-54	-49	-45		
Feb					-112	-110	-101	-87	-77	-70	-63	-57		
Mar						-69	-67	-62	-53	-47	-43	-39		
Apr							-118	-115	-106	-91	-81	-73		
May								-128	-125	-114	-99	-87		
Jun									-127	-124	-114	-98		
Jul										-74	-72	-66		
Aug											6	6		
Sep												106		
Total	-839	-871	-919	-930	-953	-935	-1,013	-1,012	-1,053	-1,043	-949	-767	-11,284	
													FY 21 monthly average	-940.3

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion 11/16/2021

State: Kansas

Fiscal Year to which credit applies: 2022

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -940

1. Name of eligibility change: Change in Treatment of VA Compensation for Work Therapy
2. Implementation date of eligibility change: January 2013

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State: Kansas

Fiscal Year to which credit applies: 2022

3. Description of policy, including the change from prior policy: Compensated work therapy benefits from the Veteran’s Administration were treated as earned income rather than unearned income.
4. Description of the methodology used to calculate the estimated impact of this eligibility change: (attach supporting materials to this form) Because the majority of earned income was disregarded in the benefit determination, the policy’s effect was to increase the qualifying income allowed for cash assistance. The Mann Whitney U Test was used to assess the change in the proportion of cases with VA disability payments. The result indicated a small, but significant, change in the percentage of cases with VA disability payments.

Month	Cases w/ VA Disability Payments	TANF Cases	Denial Rate
Jul 2012	5	9,889	0.051%
Aug	6	9,881	0.061%
Sep	4	9,791	0.041%
Oct	5	9,756	0.051%
Nov	5	9,316	0.054%
Dec	5	9,120	0.055%
Jan 2013	<i>Policy Chg</i>		
Feb	6	8,590	0.070%
Mar	5	8,289	0.060%
Apr	11	8,263	0.133%
May	7	8,018	0.087%
Jun	7	7,790	0.090%
Jul	5	7,794	0.064%

Mann Whitney U Test		
95% confidence level		
	<i>Pre-Policy</i>	<i>Post-Policy</i>
<i>N</i>	6	6
<i>Mean Rank</i>	3.7	9.3
<i>z_U</i>	2.72	
<i>p</i>	0.007	

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The difference between the pre-policy and FY 2021 percentage of cases with veteran's disability income was multiplied by the total cases in FY 2021 to obtain the caseload impact:

Fiscal Year	Month	Cases w/ VA	Total	Percent	Pre-Policy	Increase	Change in Cases
		Disability Payments	TANF Cases				
FY 2021	Oct	1	3,713	0.027%	0.052%	-0.03%	(0.9)
	Nov	1	3,517	0.028%	0.052%	-0.02%	(0.8)
	Dec	1	3,430	0.029%	0.052%	-0.02%	(0.8)
	Jan	1	3,332	0.030%	0.052%	-0.02%	(0.7)
	Feb	1	3,329	0.030%	0.052%	-0.02%	(0.7)
	Mar	1	3,243	0.031%	0.052%	-0.02%	(0.7)
	Apr	0	3,077	0.000%	0.052%	-0.05%	(1.6)
	May	0	2,921	0.000%	0.052%	-0.05%	(1.5)
	Jun	0	2,850	0.000%	0.052%	-0.05%	(1.5)
	Jul	0	2,884	0.000%	0.052%	-0.05%	(1.5)
	Aug	0	2,879	0.000%	0.052%	-0.05%	(1.5)
	Sep	0	2,936	0.000%	0.052%	-0.05%	(1.5)
Average Monthly Cases							(1.2)

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -1

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

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Fiscal Year to which credit applies: 2022

1. Name of eligibility change: Suspicion-Based Drug Testing
2. Implementation date of eligibility change: July 2014, January 2019, and May 2019
3. Description of policy, including the change from prior policy:

July 2014: TANF applicants, recipients and third-party payees who indicated an unlawful use of controlled substances or analogs were tested for drug use. The indicators of drug use included: arrest records from drug related charges within the last 12 months, employment records (loss of job, failing a drug test, etc., within the last 12 months), self-declaration, visual observation of drug use, observation of drug paraphernalia, Substance Abuse Subtle Screening Inventory screen indicators and a prior refusal to take a drug test.

The consequences for both positive drug tests and the refusal to take a drug test were limited to the individual's portion of the case benefit. The progressive consequences for a positive drug test follow:

- 1st positive test: Ineligibility for assistance until the completion of substance abuse treatment and job skills training
- 2nd positive test: 12-month ineligibility and completion of substance abuse treatment and job skills training
- 3rd positive test: Lifetime ineligibility

The consequences for refusing to submit to a drug test follow:

- 1st refusal: 6-month ineligibility and submit to a drug test
- 2nd refusal: 12-month ineligibility and submit to a drug test
- 3rd refusal: Lifetime ineligibility

January 2019: TANF benefits were not to be withheld because of a failure to name a protective payee for the Suspicion Based Drug Testing requirements. Applications were no longer to be denied for failure to provide a protective payee as the agency would assign one if one was not chosen.

May 2019: At first positive drug test, clients will be allowed to enroll in substance abuse treatment and skills training prior to a disqualification being implemented. Only if the individual fails to complete the substance abuse treatment and/or skills training will a disqualification occur. This continues to be counted as a first positive, even if the client does not serve a disqualification period.

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4. Description of the methodology used to calculate the estimated impact of this eligibility change: (attach supporting materials to this form) A special report was developed to track the policy. The cases that closed due to this policy were counted for one quarter. This period represents the average length of stay for new applicants during FY 2021, minus the length of stay the sanctioned cases received assistance before a sanction is imposed.

	Oct-Dec	Jan-Mar	Apr-Jun '21	Jul-Sep '21
Quarter	2020	2021	2021	2021
Oct-Dec '20	-7			
Jan-Mar '21		-9		
Apr-Jun '21			-12	
Jul-Sep'21				-12
Total	-7	-9	-12	-12
Average monthly Cases				-10

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -10

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

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1. Name of eligibility change: Time Limit Policies
2. Implementation date of eligibility change: November 2011, July 2015, and July 2016
3. Description of policy, including the change from prior policy:
Successive reductions were imposed for the cash assistance time limit. In each case, transition provisions accompanied the new time limit:

November 2011: 48-Month Limit: Cases with more than 60 months of assistance at the time of the policy change were allowed a six-month extension. Cases with 36-59 months of assistance at the time of the policy change received an extension up to 12-months, not to exceed an overall 60 months of assistance. Hardship provision: 12 additional months.

July 2015: 36-Month Limit: Cases with more than 48 months of assistance at the time of the policy change were allowed an extension up to 60 months of assistance.

July 2016: 24-Month Limit: Cases with more than 30 months of assistance at the time of the policy change were allowed an extension up to 48 months.

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4. Description of the methodology used to calculate the estimated impact of this eligibility change: (attach supporting materials to this form) The pre-policy caseload baseline represents the average number of cases exceeding each time limit during the 12 months prior to each policy. The cases in each time limit cohort during the Caseload Reduction Report fiscal year were compared to the pre-policy caseload level to obtain the case impact.

Month	48-Month Time Limit			36-Month Time Limit			24-Month Time Limit			Total Case
	Pre-Policy Caseload Baseline	Cases Over 49 mos	Case Decrease	Pre-Policy Caseload Baseline	Cases Over 36 mos	Case Decrease	Pre-Policy Caseload Baseline	Cases Over 24 mos	Case Decrease	
Oct 2020	1,010	0	-1,010	418	4	-414	444	156	-288	-1,712
Nov	1,010	0	-1,010	418	-	-418	444	143	-301	-1,729
Dec	1,010	0	-1,010	418	2	-416	444	143	-301	-1,727
Jan 2021	1,010	0	-1,010	418	3	-415	444	142	-302	-1,727
Feb	1,010	0	-1,010	418	4	-414	444	141	-303	-1,727
Mar	1,010	0	-1,010	418	1	-417	444	134	-310	-1,737
Apr	1,010	0	-1,010	418	1	-417	444	145	-299	-1,726
May	1,010	0	-1,010	418	1	-417	444	135	-309	-1,736
Jun	1,010	0	-1,010	418	-	-418	444	130	-314	-1,742
Jul	1,010	0	-1,010	418	1	-417	444	134	-310	-1,737
Aug	1,010	0	-1,010	418	3	-415	444	132	-312	-1,737
Sep	1,010	0	-1,010	418	3	-415	444	132	-312	-1,737
Avg Mo Cases			-1,010			-416			-305	-1,731

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -1,731

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

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1. Name of eligibility change: Minimum Benefit
2. Implementation date of eligibility change: August 2017
3. Description of policy, including the change from prior policy: TANF payments where the net benefit is less than \$10 will not be issued for any month, including initial month payments. Prior to this change, initial month net benefits could be less than \$10, but any month after the initial would be denied or closed.
4. Description of the methodology used to calculate the estimated impact of this eligibility change: (attach supporting materials to this form) To measure the increase in denials due to the policy, a pre-policy baseline rate of .19 percent was established based on the number of cases with a net benefit amount of less than \$10 in the initial program month and the number of applications in that month. The estimated increase in denied cases attributed to the policy was determined by multiplying the difference between the pre-policy and FY 2021 rate by total applications. The estimated increase in denials was cumulated using the attrition curve for new cases (refer to the attachment called Attrition Rate for Minimum Benefit). The average monthly case impact is summarized in the following table:

Time of Closure	Impact on Each Month in FY 2021												Grand Total
	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	
Prior Year	-22	-19	-16	-14	-12	-11	-9	-8	-7	-6	-5	-4	
Oct 2020	-3	-3	-3	-2	-2	-2	-1	-1	-1	-1	-1	-1	
Nov		-3	-3	-3	-2	-2	-2	-1	-1	-1	-1	-1	
Dec			-3	-3	-3	-2	-2	-2	-2	-1	-1	-1	
Jan 2021				-3	-3	-3	-2	-2	-2	-1	-1	-1	
Feb					-3	-3	-3	-2	-2	-2	-1	-1	
Mar						-3	-2	-2	-2	-2	-1	-1	
Apr							-2	-2	-2	-2	-1	-1	
May								-3	-3	-2	-2	-2	
Jun									-3	-3	-3	-2	
Jul										-3	-3	-3	
Aug											-4	-3	
Sep												-3	
Total	-25	-25	-25	-25	-25	-25	-24	-24	-24	-24	-25	-25	-296
Average Monthly Cases													-25

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -25

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PART 2 – Estimate of Caseload Reduction Credit

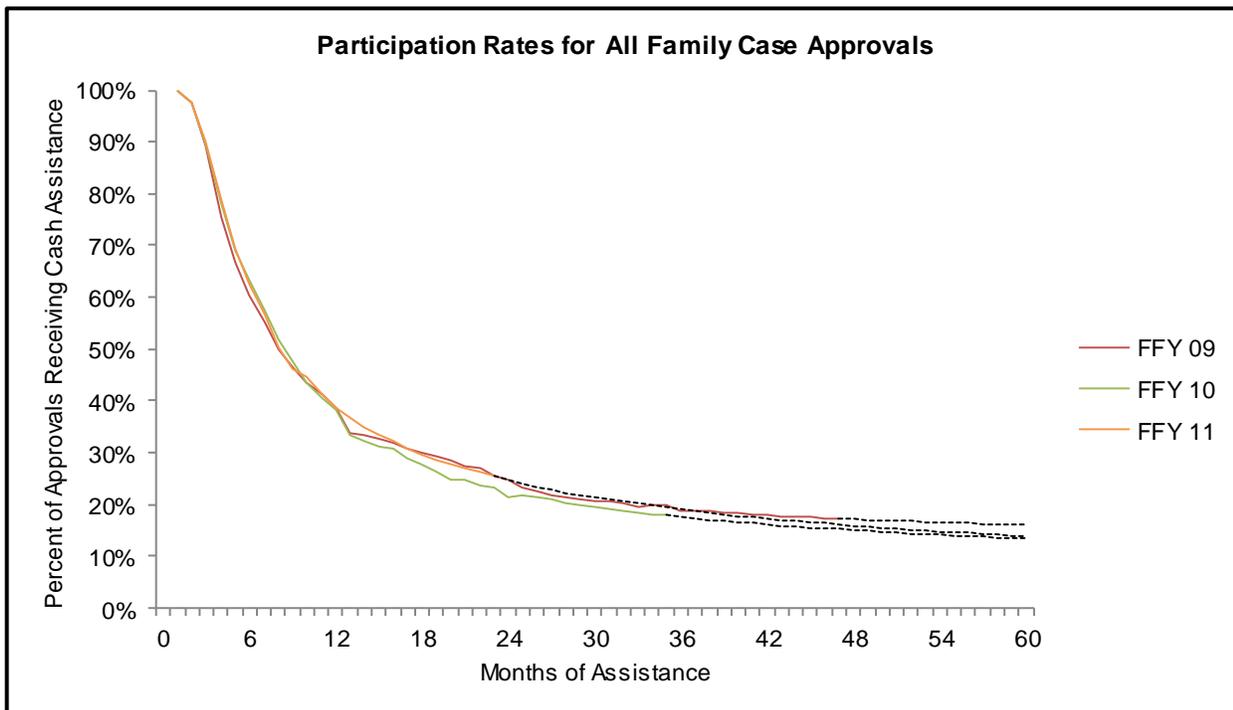
<u>Impact of All Changes</u>		<u>Caseload Reduction Calculation</u>		
Increase in Earned Income Disregard	106	FY 2005 TANF Caseload	17,622	
Five-Month Transitional Payment	238	FY 2005 SSP Caseload	0	
Grandparents as Caregivers	36	Total FY 2005 Caseload	17,622	
Applicant Requirements	-940	FY 21 TANF Caseload	3,176	
Change in Treatment of VA	-1.2	FY 21 SSP Caseload	0	
Suspicion-Based Drug Testing	-10	Total FY 21 Caseload	3,176	
Time-Limit Policies	-1,731	Excess MOE Cases in FY 21	-156	
Minimum Impact	-25	Adjusted FY 21 Caseload	3,332	
		Caseload Decline	14,290	100.0%
		Decline – Net Impact	11,962	
Net Impact	-2,328	Caseload Reduction Credit =	67.9%	

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Attachment: Attrition Rate for TANF Cash Assistance Approvals Applicants

The caseload impact of an applicant denied assistance extends beyond the month of denial and includes subsequent months for which the case would have otherwise received assistance. Therefore, for policies centering on applications, the participation in cash assistance must be determined.

Approved cases were selected from a month in each quarter during FY 2009 – FY 2011. The cases were followed to obtain the percentage of the initial cases receiving assistance in the ensuing months. A September 2011 endpoint was chosen to isolate the pre-policy participation characteristics from the effects of the application policies beginning in November 2011. The participation rates were completed by curve-fitting (denoted by the dashed lines in the graph) to obtain 48-month and 60-month participation rates. The following graph shows the resulting participation rates by fiscal year for All Family cases:

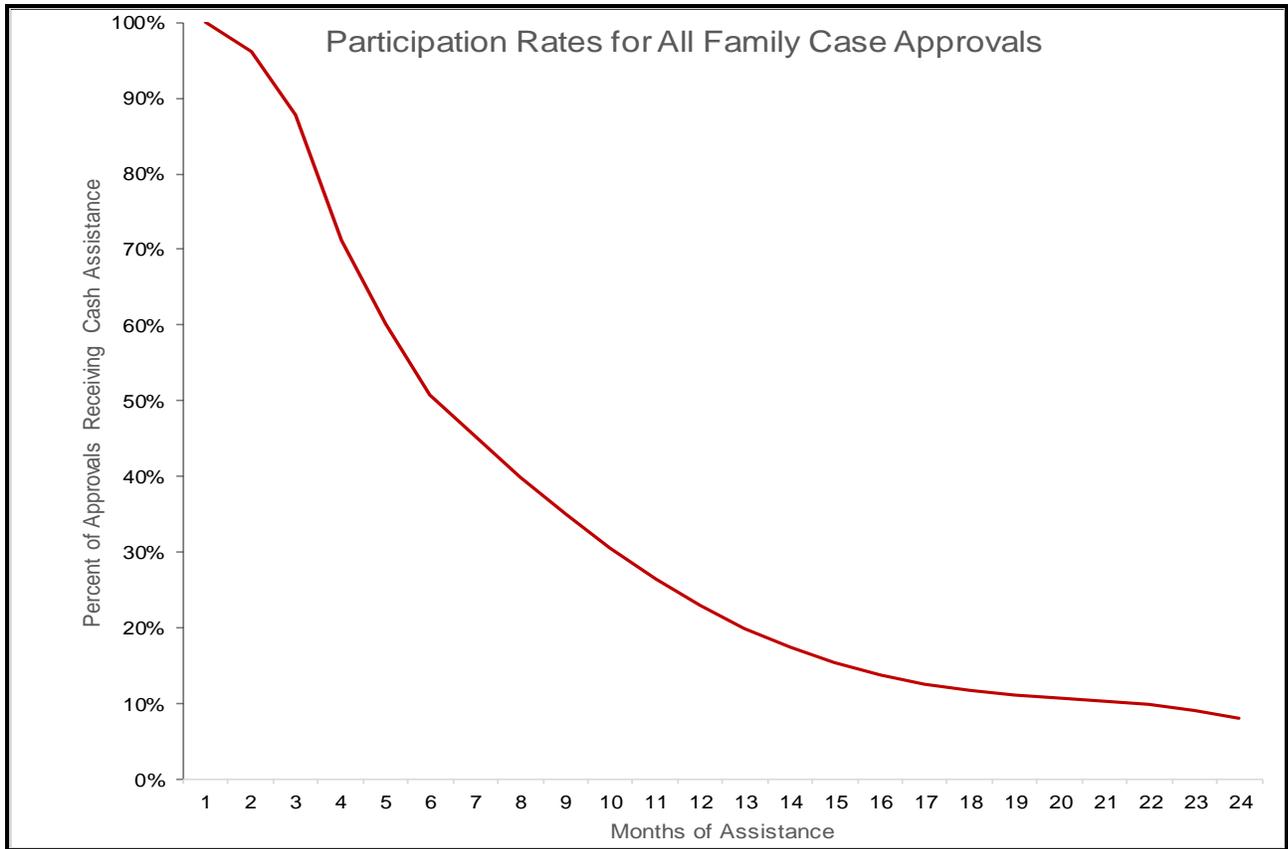


A similar review was performed for One- and Two-Parent Family cases (i.e. those generally mandatory for work participation). The resulting average length of stay on assistance was almost identical to that for All Family cases. The average of the All Family case attrition curves for FY 2009 – FY 2011 was applied to the Work Readiness Screening and Application Requirements policies.

Attachment: Attrition Rate for Minimum Benefit

Approved cases were selected from July 2012, January 2013 and July 2013. The cases were followed to obtain the percentage of the initial cases receiving assistance in the ensuing months through 24 months. The following graph shows the resulting participation rates by fiscal year for All Family cases:

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This attrition curve was applied to the Minimum Benefit Policy.