TITLE XX:
SOCIAL SERVICES BLOCK GRANT *(SSBG)*

PROPOSED
State Plan for State Fiscal Year 2017

July 1, 2016 to June 30, 2017

Prepared by:
Kansas Department for Children and Families (DCF)
Office of Financial Management

For review and public inspection
April 20 through May 20, 2016
All comments must be received by DCF in writing by May 24, 2016.
See page 1 – Public Inspection section for details.

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PUBLIC INSPECTION

This document is made available for public inspection and comment through a public notice in the Kansas Register and on the Kansas Department for Children and Families (DCF) public website from April 20 through May 20, 2016. The notice (contained on page 11) provides contact information and a deadline for the public to offer comment.

Contact Person: Comments and questions related to this plan may be directed to: Daniel Lewien, DCF Office of Financial Management, 5th Floor, 555 S. Kansas Ave., Topeka, KS 66603-3444, 785-296-0761, e-mail Daniel.Lewien@dcf.ks.gov. Copies of this plan are also available at this address.

INTRODUCTION

Background: Each year, DCF develops a plan for the intended use of Title XX Social Services Block Grant (SSBG) funds. The plan includes information on the persons to be served, the types of activities to be funded and the actual and estimated expenditures for prior, current and future state fiscal years.

The SSBG program was established by the Omnibus Reconciliation Act of 1981, P.L. 97-35, and amended by reporting requirement changes on Oct. 13, 1988. Each state's SSBG grant is determined by a statutory formula based on the state's population. States are fully responsible, within the limitations of the law, for determining the use of their funds. The following plan speaks only to SSBG funds. Other federal funds are not discussed in this plan.

ADMINISTRATIVE OPERATIONS

STATE ADMINISTRATIVE AGENCY

Designated Agency: DCF is the agency designated to administer the SSBG program in the State of Kansas. DCF partners with the Kansas Department for Aging and Disability Services (KDADS) to carry out the goals related to serving Kansas seniors and persons with disabilities.

Mission of the Agencies: The mission of DCF is to protect children, promote healthy families and encourage personal responsibility. The mission of KDADS is to foster an environment that promotes security, dignity and independence, while providing the right care at the right time in a place called home for Kansas older adults and persons with disabilities.

Geographic Area: State of Kansas

Agency Responsibilities: DCF's primary responsibilities are to protect children, promote healthy families and encourage personal responsibility. Kansas law mandates that DCF perform certain duties—investigate abuse and neglect and care for children whom judges place in the Secretary's custody. Beyond those statutory responsibilities, DCF provides vocational rehabilitation services for persons with disabilities, child support services, and economic supports to low-income Kansans. Economic supports include cash, food, energy, and child care assistance and employment support services. All of these programs work to protect children from harm and to help families in crisis.

KDADS, the designated State Unit on Aging, provides a variety of programs and services to meet the changing needs of Kansas' older adults. Disability services, which include daily assistance in institutions and community settings, along with care for civilly-committed persons in the mental health hospitals and treatment of sexual predators, are also provided by KDADS.

DCF and KDADS serve Kansans by providing services in the following areas:

Services provided by DCF

Prevention and Protection Services (PPS)
- Adoption
- Child Abuse Prevention
- Child Protective Services
- Foster Care
- Adult Protective Services

Child Support Services (CSS)

Economic and Employment Services (EES)
- Cash Assistance
- Child Care Assistance
- Food Assistance
- Energy Assistance
- Work Programs

Rehabilitation Services (RS)
- Commission for Deaf and Hard of Hearing
- Disability Determination Services
- Employment Services
- Independent Living

Services provided by KDADS

Services for Seniors
- Older Americans Act
- Senior Care Act
- Client Assessment, Referral and Evaluation
- Aging and Disability Resource Centers
- Senior Health Insurance Counseling for Kansas
- Senior Medicare Patrol
- Community Transition Opportunities

State Institutions
- Kansas Neurological Institute
- Larned State Hospital
- Osawatomie State Hospital
- Parsons State Hospital

Addiction and Prevention Services
- Problem Gambling
- Substance Use Disorders

Community Supports and Services
- HCBS Waivers
- Autism
- Intellectual/Developmental Disability
- Physical Disability
- Technology Assisted
- Traumatic Brain Injury
- Parent Fee Program
- Frail Elderly

Mental Health Services
- Parent Fee Program
- Governor's Mental Health Services Planning Council

Agency Goals and Objectives:

Goal 1: Children thrive

Objective 1: 98.4 percent of children who experienced a substantiated abuse or neglect incident do not experience recurrent maltreatment within six months of the previous incident.
Objective 2: 99.8 percent of children remain safe in out-of-home placement.
Objective 3: 98.8 percent of children will not experience maltreatment during the first 90 days of family preservation services.

Goal 2: Families and individuals live in safe, stable and supportive environments

Objective 1: 85 percent of adult protective service investigations are completed timely.
Objective 2: 71.3 percent of children released from DCF custody for reasons of reunification will be released from custody within 12 months of removal into care.
Objective 3: 32.9 percent of children released from DCF custody for reasons of adoption will be released from custody within 24 months of removal into care.
Objective 4: 97.2 percent of families referred shall be engaged timely in family preservation services.

Goal 3: Families and individuals achieve maximum self-reliance

Objective 1: 95.6 percent of families transitioning off Temporary Assistance for Needy Families (TANF) will continue to receive other services leading to self-reliance.
Objective 2: 72 percent of Kansas Early Head Start parents are employed (part-time and/or full-time) or enrolled in education/training.
Objective 3: 43 percent of families transitioning off TANF retain employment in the quarter following employment.

Goal 4: Enable more seniors to remain in their homes by promoting an array of high quality community services and supports (KDADS)

Objective 1: The array of services provided meet seniors' expectations for quality and standards of care.
Objective 2: The percentage of seniors seeking nursing home placement decreases.
Objective 3: Seniors will reside in the community later into the life cycle, thereby enhancing their quality of life.

www.kdads.ks.gov/docs/default-source/commission-on-aging/State-Plan-on-Aging-Federal-Fiscal-Years-2014-2017.pdf

State Offices/Departments

SSBG funds are allocated within DCF to Prevention and Protection Services (PPS) and Economic and Employment Services (EES) for programs related to promoting the welfare of children and providing adult protective services.

SSBG funds are allocated to KDADS to provide for the development of a coordinated system of in-home services for people age 60 and older who face difficulties in self care and independent living to prevent inappropriate or premature institutionalization of persons who have not yet exhausted their financial resources.

FISCAL OPERATIONS

Criteria for Distribution:
In allocating funds to various programs, DCF considers funds available through SSBG, TANF, and other State and federal sources. These funds are allocated, as needed, to reflect the changing needs of Kansans who meet SSBG eligibility requirements. These adjustments further ensure that the demonstrated needs of both urban and rural residents are being met.

Planning Process for Use and Distribution of Funds:
Criteria for estimating expenditures and allocating funds within DCF is primarily based on historical expenditure patterns and determined needs. DCF sets program and budget priorities by reviewing the program and budget plans from each division. DCF publishes an annual notice in the Kansas Register and on its public website, which makes the SSBG State Plan available to the public and invites public comment.

Actual Expenditures for FY 2015
Estimated Expenditure Projections for FY 2016 and FY 2017

Services	FY 2015 Actual	FY 2016 Estimated	FY 2017 Estimated
Child Care - Children	188,026	$188,877	$188,000
Foster Care Services - Children	15,563,186	15,563,186	15,565,000
Protective Services - Adults	637,001	647,306	643,100
Protective Services – Children	3,675,784	3,639,488	3,643,900
Home-Based Services	4,500,000	4,500,000	4,500,000
Total	**$24,557,997**	**$24,538,857**	**$24,540,000**

All years include the TANF transfer, which is $10,193,106.

Financial Operations System:
Kansas uses a cost allocation plan to assign costs. The plan is submitted quarterly to the U.S. Department of Health and Human Services Division of Cost Allocation. Cost allocation methods include a random moment-in-time method, time studies, case counts, penetration rates, full-time equivalents, funding-mix ratios and mainframe usage.

PROGRAM OPERATIONS

SSBG Statutory Goals for the State Plans to Achieve

Social services in Kansas are developed and implemented based on these missions and the goals of Title XX of the Social Security Act. The broad-based goals are:

A. Achieve or maintain economic self-support to prevent, reduce or eliminate dependency;
B. Achieve or maintain self-reliance, including reduction or prevention of dependency;
C. Prevent or remedy neglect, abuse or exploitation of children and adults unable to protect their own interests or preserve, rehabilitate or reunite families;
D. Prevent or reduce inappropriate institutional care by providing for community-based care, home-based care or other forms of support in the person's home; or
E. Secure referral or admission for institutional care when other forms of care are not appropriate or provide services to individuals in institutions.

Characteristics of Individuals to be Served

Basic definitions are listed below; however, specific characteristics of the "individual" vary by program (see section Types of Activities to be Supported and Eligibility Criteria).

- Child: A person who is less than 18 years of age
- Adult: A person who is age 18 or older
- Family: A family group is defined as the client and all individuals living together in which there is a legal and/or caretaker relationship.

ELIGIBILITY

Eligibility Criteria: Eligibility for the SSBG is based upon two factors: (1) the personal need for the service(s), and (2) the person's financial need.

Personal Need Factor: Persons are not necessarily eligible to receive a service listed in this plan just because they are financially eligible. There must be an identifiable personal need for the service(s), which is based upon one of the five national goals listed above.

Financial Need Factor: There must be a financial need to be eligible for SSBG funding with the exception of information and referral services, needs assessment, protective services, Senior Care Act services and other mandated services. Mandated services include services for children in the custody and guardianship of DCF and for their families.

A person's financial need for service is based upon his/her income status. Persons residing in the state are financially eligible for social services if they are recipients of public assistance through one of the following programs:

- TANF
- Foster Care
- Supplemental Security Income (SSI) under Title XVI of the Social Security Act
- Medical Assistance through Title XIX

Eligibility Schedule for Child Care Services: The chart below indicates the maximum income levels to be eligible for SSBG benefits for child care services.

FY 2014 and 2015 Maximum Income Levels to be Eligible for SSBG Funding for Child Care

Number of Family Members	Gross Monthly Income at 185% Federal Poverty Level – 2015	Gross Monthly Income at 185% Federal Poverty Level – 2016
2	$2,456	$2,470
3	3,097	3,108
4	3,739	3,746
5	4,380	4,385
6	5,021	5,023

A family group is defined as the client and all individuals living together in which there is a legal and/or caretaker relationship.

An income eligibility schedule, the monthly family income and share schedule for child care services, is used for the Child Care assistance. A sliding fee schedule is a component of assistance amounts.

Senior Care Act Program Eligibility:
There is no financial eligibility for individuals in the Senior Care Act program; however, they do share in the cost of their service based on their ability to pay. The program also considers the person's liquid assets (cash on hand; funds in checking, savings, money market, and individual retirement accounts; stocks; bonds; savings bonds; certificates of deposit; the cash value of life insurance policies; and mutual funds) in the sliding fee scale. Other eligibility criteria include:

- Each client must be a resident of Kansas.
- Each client must be 60 years of age or older.
- Each client must meet one of two criteria standards:

    1. The client has impairment in a minimum of two activities of daily living (ADLs), with a minimum combined weight of six; and impairment in a minimum of three instrumental activities of daily living (IADLs), with a minimum combined weight of nine; and a total minimum level of care weight of 26; OR

    2. The client has a total minimum weight of 26, with at least 12 of the 26 being IADL points and the remaining 14 being any combination of IADL, ADL, and/or Risk Factor points.

TYPES OF SERVICES

Terminology Exchange: The following terms may be used interchangeably.

SSBG Service Category	Kansas Service Category
Day Care - Children	Child Care Services
Foster Care Services - Children	Child Welfare Services
Home-based Services	Senior Care Act
Protective Services - Adults	Adult Protective Services (APS)
	Field Operations: APS
Protective Services - Children	Field Operations: Child Protective Services

Child Care - Children

Child care services provide children supervision, guidance and developmentally-appropriate activities for periods of less than 24 hours per day. Child care providers include:

- licensed or approved relative/family homes outside of the child's home;
- licensed child care centers;
- DCF-approved providers in the child's home; or
- certain unregulated legally-exempt facilities.

Child care services will:

- facilitate employment or education of parent/caretaker
- optimize social, emotional, intellectual and physical development of the child
- ensure the safety and welfare of the child
- enhance the availability, affordability and quality of child care services

SSBG Statutory goal A
Method of provision: private
Geographic area: statewide

Foster Care Services - Children

Foster care services are provided to children and families when the court has found the child to be in need of care and the parents unable to meet the safety and care needs of the child. Most children who require foster care have been abused or neglected and have significant developmental, physical and emotional needs that require an array of services and care options. However, some children who are not abused or neglected may be placed in foster care for reasons such as out-of-control behavior, truancy, overwhelmed parents, and running away from home. Needs range from placement with a relative to inpatient psychiatric care. Family foster homes are the most frequently used placement resources, but some children require more structured settings, such as a group home or a residential center. Our partners in service delivery are child welfare community-based service providers who are responsible for providing foster care services, including case planning, placement, life skills and foster parent recruitment and training. DCF social workers are responsible for monitoring the safety of the children and monitoring the progress made toward permanency.

SSBG Statutory goal C
Method of provision: private
Geographic area: statewide

Protective Services - Children

Child protective services are interventions and activities directed toward ensuring the safety of a child alleged or suspected of having been abused or neglected, as provided by the Kansas Code for Care of Children. Child protective services include receiving reports from mandated reporters and the general public; determining whether the report alleges maltreatment as provided by the Kansas Code for Care of Children; investigating reports that appear to meet the code definitions; assessing the safety and risk of the child and any other child under the same care; and taking protective action if indicated. Protective actions include developing family safety plans; arranging for voluntary placement of the child or removal of the alleged perpetrator; and requesting a law enforcement officer or court order to cause the removal of the child and arrange temporary shelter.

SSBG Statutory goal C
Method of provision: public
Geographic area: statewide

Protective Services - Adults

Adult Protective Services (APS) provides intervention activities directed toward safeguarding the well-being and general welfare of vulnerable adults in need of protection. APS intervention is available to vulnerable adults who are unable to protect themselves or who need assistance in dealing with abusive, neglectful or exploitative situations. The intent is to protect the most vulnerable adults from harm while safeguarding their civil liberties. The individual's need for protection and resolution of the presenting problem is the core of APS work. The individual exercises freedom of choice and the right to refuse services if he/she has the capacity to understand the consequences of his/her actions. The individual actively participates to define the problem and to decide the appropriate course of action to resolve it.

Examples of social worker functions related to the above mentioned services include assessing risk; assessing client needs; periodic case reviews; formulating service plan; providing or arranging for direct services; informing clients and providers of respective responsibilities; explaining purposes and benefits of service; preparing client, family and facility for placement; compiling social history information, etc.

SSBG Statutory goal C
Method of provision: public
Geographic area: statewide

Home-Based Services

Senior Care Act Program – KDADS

The Senior Care Act program provides a coordinated system of service to Kansans who are age 60 or older. These Kansans face difficulties in caring for themselves, and they cannot live independently. This program is especially targeted for those who are at the greatest risk of institutionalization. Services are provided on a sliding fee scale. KDADS administers the program through the Area Agencies on Aging.

Senior Care Act services vary by county. Services that may be available include attendant care, respite care, homemaker, chore services, adult day care and transportation.

Services are offered on a sliding fee scale, based on income and assets. Clients pay between a donation and 100 percent of the cost of the service. To be eligible, the individual must meet SCA Income eligibility guidelines and meet the SCA long-term care threshold.

For information or to apply, contact your local Area Agency on Aging. For a list of Area Agencies on Aging by county, call KDADS at 785-296-4986 (Topeka) or 1-800-432-3535 (in Kansas only); e-mail wwwmail@kdads.ks.gov; or visit www.k4a.org, which also provides additional information about local Area Agencies on Aging.

SSBG Statutory goal D
Method of provision: public and private
Geographic area: statewide

Estimated Expenditures and Recipients for State Fiscal Year 2017

Service: Child Care Children	Estimated number to be served: 10,200
Provision method: Private	
SSBG estimated expenditures:	$ 188,000
All other federal, state and local funds:	$41,151,604
Total estimated expenditures:	$41,339,604

Service: Foster Care Services Children	Estimated number to be served: 6,350
Provision method: Private	
SSBG estimated expenditures:	$ 5,371,894
TANF funds used in SSBG:	$ 10,193,106
All other federal, state and local funds:	$138,861,000
Total estimated expenditures:	$154,426,000

Service: Home-based Services	Estimated number to be served: 4,200
Provision method: Private and public	
SSBG estimated expenditures:	$4,500,000
All other federal, state and local funds:	$3,160,000
Total estimated expenditures:	$7,660,000

Service: Protective Services Adults	Estimated number to be served: Total = 9,500
	Age 59 and younger 4,042
	Age 60 and older 5,358
	Unknown age 100
Provision method: Public	
SSBG estimated expenditures:	$ 643,100
All other federal, state and local funds:	$7,457,800
Total estimated expenditures:	$8,100,900

Service: Protective Services Children	Estimated number to be served: 37,690
Provision method: Public	
SSBG estimated expenditures:	$ 3,643,900
All other federal, state and local funds:	$36,456,600
Total estimated expenditures:	$40,100,500

Total estimated expenditures:

SSBG estimated expenditures:	$ 14,346,894
TANF funds used in SSBG:	$ 10,193,106
All other federal, state and local funds:	$227,087,004
Total	**$251,627,004**

Total estimated recipients:

Children	54,240
Adults	13,700
Total	**67,940**

Public Notice

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April 21, 2016
April 28, 2016

The Kansas Department for Children and Families (DCF) will accept public comments on the State Fiscal 2017 Social Services Block Grant. A copy of the plan, paper or electronic, may be obtained by contacting Melanie Dixon by telephone at 785-296-6216, email at Melanie.Dixon@dcf.ks.gov, or under the Quick Links, Newsroom section of the DCF website: www.dcf.ks.gov/Newsroom. Comments must be submitted in writing and received by DCF by May 24, 2016.