Crossover Youth Working Group Interim Report

November 1, 2019
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Acknowledgments

The Kansas Department for Children and Families (DCF) is grateful for the valuable input received from the following individuals and organizations on the working group:

- Linda Bass, KVC Kansas;
- Randy Callstrom, Wyandot Behavioral Health Network;
- Hope Cooper, Kansas Department of Corrections;
- Tanya Keys, Kansas Department for Children and Families;
- Rachel Marsh, Saint Francis Ministries;
- Sheriff Jon Merchant, Kansas Sheriffs' Association;
- Erica Miller, Kansas County and District Attorneys Association;
- Amy Raymond, Office of Judicial Administration;
- Heather Stults, Kansas Association of Chiefs of Police;
- Karen Ward, Kansas Association of Court Services Officers; and

In addition, the following individuals and organizations served only on the data team:

- JD Ensley, Kansas Department for Children and Families;
- Megan Milner, Kansas Department of Corrections;
- Sean Christie, Kansas Department of Corrections; and
- Gary Henault, Kansas Department for Aging and Disability Services.

Lastly, DCF extends special thanks to other staff of the agencies and organizations represented above who put in time and effort to compile the information represented, as well as the following staff of the Kansas Health Institute for providing process facilitation, research support and report preparation under the direction of the working group: Hina B. Shah, M.P.H., Senior Analyst; Wyatt J. Beckman, M.P.H., Analyst; Madison Hoover, M.S., Analyst; and Peter F. H. Barstad, Research Assistant.
Overview

Background

In 2016, Kansas enacted Senate Bill (SB) 367, which sought to focus on intensive system responses for juvenile offenders with the highest risk to reoffend, restricted the use of out-of-home placement in detention and Kansas Department of Corrections (KDOC) custody, planned to shift significant resources toward evidence-based alternatives with supervised in-home services, and aimed to decrease the number of youth in the juvenile justice system by creating community-based alternatives to detention centers. The legislation established enhanced data collection and reporting requirements and directed the state to develop a detention risk assessment instrument for pre-adjudication detention decisions. It also required school districts to enter into agreements with law enforcement and other stakeholders aimed at reducing school-based court referrals and providing trauma-informed training in all school districts. Implementation of SB 367 was projected to reduce the number of youth placed in the juvenile justice system by 60 percent over five years, saving the state about $72 million. The law designated that these savings be reinvested in community-based programs.

Since its enactment, policymakers have heard testimony that implementation of SB 367 might be diverting youth and their families who previously were served by the juvenile justice system to other state agencies, particularly the Department for Children and Families (DCF), for services. In 2019, House Substitute for Senate Bill (SB) 25 included a budget proviso (Appendix A, page A-1) directing DCF to convene a working group in Fiscal Year (FY) 2020 to study the impact of SB 367 on "crossover youth," defined as youth at risk of being placed in foster care due in whole or in part to conduct that has resulted or could result in juvenile offender allegations, and youth placed in foster care engaging in conduct that has resulted or could result in juvenile offender allegations. This definition of “crossover youth” is a unique, operational definition included in the proviso specifically for use in the study and is different from all other definitions of the term used in Kansas and other states.

The working group, with facilitation support from the Kansas Health Institute (KHI) and advice from the data team, has diligently been working to identify and gather the best information possible to address the topics outlined in the proviso. The data team was created to work through detailed data logistics and feasibility in support of the working group and includes individuals with knowledge and experience in data collection and reporting systems at each involved agency, including DCF, KDOC, Office of Judicial Administration (OJA) and Kansas
Department for Aging and Disability Services (KDADS). The Kansas Bureau of Investigation (KBI) and the Kansas Department of Health and Environment (KDHE) have been identified to join future data team meetings. The working group aims to build upon the work completed by a previous working group convened under the FY 2019 budget proviso for DCF. That group identified key themes, challenges and needed services for crossover youth in its *Crossover Youth Services Working Group Report*.

Despite encountering a number of challenges, including the lack of integrated data systems, the working group and each of its members continue to contribute valuable insight toward better understanding the impact SB 367 has had in Kansas. This report is intended to document the process thus far, and those involved look forward to presenting the products of their work to the Kansas Legislature in their final report.

**Process**

The proviso tasked DCF to convene a working group and develop a report for submission to the 2020 Legislature. To this end, DCF engaged KHI to facilitate the process, meetings and writing of the report. The original timeline called for a final report to be submitted by November 1, 2019; however, an extension was granted allowing for an interim report to be submitted on November 1, 2019, and the final report on January 1, 2020. The working group acted as the decision-making body, while a data team served as an advisory subcommittee offering additional expertise and suggestions. Most membership of the data team overlapped with that of the working group.

KHI facilitated meetings, performed research and prepared agendas (*Appendix B*, page B-1) and other working materials to guide the process. Additionally, KHI developed tools to assist with the analysis outlined in the proviso, including a data analysis plan and a systems map (*Appendix C*, page C-1), which the data team helped edit and refine. Because there has not been a centralized data system to track crossover youth and how they access services across the systems of care, several state agencies including DCF, KDOC, KBI, OJA, KDADS and KDHE will be responsible for providing relevant data to DCF, which will compile and analyze the data. A memorandum of understanding (MOU) is currently under review and will require execution prior to each agency providing data for this specifically defined crossover youth population.

Finally, KHI will help synthesize and distribute the information once assembled and will convert the findings into a report to be reviewed and edited by the working group.
Summary of Working Group Decisions

The working group decided early in the process to treat each data element listed in the proviso as an individual data point. This yielded 16 data points to be studied, and the work done thereafter has been guided by the language of the proviso for each specific data point listed below. The proviso also allowed the working group to study any other topics the group designated.

1. Numbers and demographics of crossover youth compared to the broader juvenile offender population;

2. Types and nature of calls to law enforcement related to crossover youth compared to the broader juvenile offender population;

3. Numbers and nature of alleged offender behaviors of crossover youth taken into custody by law enforcement pursuant to K.S.A. 38-2330(d)(1), and amendments thereto;

4. Numbers and nature of alleged offender behaviors of crossover youth taken for intake and assessment pursuant to K.S.A. 38-2330(c)(1)(B), and amendments thereto;

5. Release and referral determinations, including rates of detention, from intake and assessment process for crossover youth alleged to have engaged in behavior that may cause injury to self or others or damage to property and youth who pose a risk to public safety;

6. Use of detention risk assessment override for crossover youth;

7. Numbers of crossover youth receiving immediate intervention services, evidence-based services, or other corrections interventions designed to reduce the likelihood of reoffending;

8. The nature of the programs and services offered and outcomes achieved;

9. Any other juvenile offender information routinely captured by KDOC as defined in K.S.A. 38-2325(c), and amendments thereto, disaggregated for the crossover youth population;

10. Information on the types and classifications of placements used by crossover youth placed in foster care;

11. Information on placement stability of crossover youth placed in foster care;
12. Use of psychiatric residential treatment facilities by crossover youth including waitlist data;

13. Any other reportable event information routinely captured by KDOC as defined in K.S.A. 38-2325(e), and amendments thereto, disaggregated for the crossover youth population;

14. Gaps in available corrections interventions for crossover youth who are placed at home;

15. Gaps in available corrections interventions for crossover youth placed in foster care; and

16. Other matters relating to the impact of 2016 Senate Bill 367 on youth at risk of being placed or placed in foster care.

Per the proviso language, crossover youth are defined as: “youth at risk of being placed in foster care due in whole or in part to conduct that has resulted or could result in juvenile offender allegations, and youth placed in foster care engaging in conduct that has resulted or could result in juvenile offender allegations.” Despite efforts by the working group and data team, the “at-risk” population could not be defined nor identified based upon the currently available data. The working group developed a working definition for current crossover youth in Kansas, which will be used throughout its analysis. The definition is youth age 10 and older in custody of the Secretary of DCF who:

- Have had law enforcement calls for behaviors which could result in juvenile offender charges, or
- Have had law enforcement calls due to repeated runaway behaviors, or
- Were referred to foster care following juvenile justice system involvement, or
- Were referred as a result of parent’s inability or unwillingness to manage the child’s behaviors, or
- Are involved in the juvenile justice system through diversion or immediate intervention services or programs (IIP), or
- Have an open juvenile justice case.

Using this working definition, the group will conduct a retrospective, cross-sectional analysis of foster care crossover youth as of July 31, 2019. This analysis will develop a current snapshot of crossover youth in 2019, while also providing insight into when and how current crossover youth entered systems of care. Finally, because pre-SB 367 data are not available for many points within the proviso, the working group will supplement the current description of crossover youth
with testimony and other qualitative assessments regarding the impact of SB 367, as well as aggregate data for non-crossover youth at various points within the system. Taken together, this study will describe the paths of crossover youth through systems of care, provide insights into the impacts of SB 367 and provide a foundation for understanding the unique needs and experiences of crossover youth in Kansas.

The working group chose to focus analysis on youth age 10 and older per the statutory definition of “juvenile offender” under K.S.A. 38-2302(s) and by geographic level, if available. The working group is focused on leveraging existing information that is most pertinent to the crossover youth population.

The group has had to make several decisions based on availability to provide meaningful data for this population. The working group is seeking to evaluate the number and nature of crossover youth taken for intake and assessment by focusing heavily on data from the Juvenile Intake and Assessment Questionnaire (JIAQ), which is completed for all youth during intake and is housed at KDOC. The group also will also seek to evaluate information on types and classifications of placements used by this crossover youth population, along with placement instability, from data provided by KVC Kansas and Saint Francis Ministries, two DCF contractors.

Kansas does not have a centralized repository of law enforcement data. Therefore, the working group is exploring other data sources and identifying ways to speak to relevant proviso points without individual-level law enforcement call data. For example, they will aim to collect aggregate level data on arrests through KBI.

Noting the challenge and complexity of showing gaps in available services for individuals within the system, work has focused on describing the overall system of available services for crossover youth. The working group considered ways to measure outcomes and decided to review by judicial district the array of services offered, as well as capacity and accessibility of those services.

The working group will request data from KanCare, which combines Medicaid and the Children’s Health Insurance Program (CHIP) in Kansas, regarding psychiatric residential treatment facility (PRTF) use. The working group aims to describe both successful completion of PRTF treatment, as well as the many contributing factors and aspects of PRTF use.
The working group is exploring data around costs associated with serving crossover youth; however, it may be limited to only certain proviso points. The aim is to collect information that would further assist in understanding crossover youth and how they interact with the juvenile justice and child welfare systems, as well as gaps in those systems.

**Summary of Challenges**

In working to fulfill the study as outlined in the proviso, the working group encountered substantial challenges. While relevant information is collected at each point in the crossover youth systems of care, these data do not travel with each individual as they move across agencies or jurisdictions. Furthermore, a lack of shared definitions, data system incompatibility across state agencies and stakeholders, and data collection inconsistencies complicated all steps of the study process. In addition to these foundational challenges, the working group noted the following specific barriers to a comprehensive study of crossover youth in the state as defined by this proviso:

- Inability to define individuals “at-risk” of becoming crossover youth;
- Lack of existing MOUs and information sharing between agencies;
- Restricted time frame for the study;
- Lack of centralized law enforcement data;
- Lack of comparison data from prior years;
- Data captured in narrative format only; and
- Inconsistent data collection for this population.
Summary of Meetings

The working group was established by July 15, 2019, and a data subcommittee was established soon thereafter. From July-October 2019, the working group convened four times and the data team convened three times. Below is a summary of both the working group and data team meetings.

Working Group Meetings

Friday, August 16, 2019. The working group had its first meeting with the goal of finalizing a data analysis plan and identifying gaps in services – both those offered and needed. Members began by introducing themselves and sharing goals for the group, including: better understanding the scope of the problem and the actual population and how it has changed in recent years; learning where gaps in services exist and what additional services could be offered; reaching a point where children are being served by whomever is deemed best to provide those services and ensuring providers receive adequate training to deliver high quality care; connecting children to the most suitable placement whether that be in the home or elsewhere; moving toward greater collaboration, including shared definitions and purpose, among organizations; and continuing the conversation regarding how to move from incarceration to serving youth and families well.

KHI directed the working group to a document that identified each of the data points outlined in the proviso, then discussed definitions, feasibility and challenges to analyzing the data requested. The working group discussed how to define the two groups of youth they would be studying per the proviso language.

A survey of law enforcement agency administrators was proposed to increase understanding of capacity and data. The KBI was identified as a key data source.

The group discussed how data regarding notices to appear (NTAs) could be used, whether the Massachusetts Youth Screening Instrument (MAYSI) could be used, and reporting and administration practices related to the assessment. The working group decided it would like to report the number of times an override was conducted and why the override was done.

The working group then split into two breakout teams to discuss data points related to services. A systems map (Appendix C, page C-1), developed by KHI with input from members of the data team, was used to facilitate the discussion by these groups.
The first group examined available intervention services, identifying multiple evidence-based services designed to reduce the likelihood of reoffending. Those evidence-based services included: Functional Family Therapy, Multisystemic Therapy, Youth Advocate Program, Aggression Replacement Therapy, Moral Reconation Therapy, Parent Management Training – Oregon, and Cognitive Behavioral Therapy (CBT). Regarding CBT, the working group noted it is a broad category of treatment, only some of which would focus specifically on reducing the likelihood of reoffending. In addition to identifying agency and organizational sources for data on the use of evidence-based treatment, the working group discussed barriers to service utilization. The second breakout team considered ways to measure outcomes and discussed measuring by judicial district services offered, as well as capacity and accessibility of those services, including school-based services. The working group discussed calculation of recidivism rates as an outcome measure.

The working group discussed analyzing outcomes of a risk and needs assessment tool called the Youth Level of Service/Case Management Inventory (YLS/CMI) to examine how many children of each risk level are later entering the child welfare system (or are at risk to enter the system). There was concern that the YLS/CMI is specifically focused on tiers of risk to reoffend and does not take into account other needs or referral to services so would not be predictive of risk of entering the child welfare system. The working group decided to examine YLS information while acknowledging the limitations of the data.

Other issues discussed included: Data available on caregivers and their needs, wants, complaints, etc.; how to help families understand the system; reasons for caregiver refusal to take children back into custody; and the additional services that would have been needed to keep children in their homes. The working group suggested distributing an online form to caregivers and providers that would also allow for the submission of testimony. The working group also was interested in gathering data on the recidivism rate for those who comply with a notice to appear (NTA) compared to those who do not; reasons for detention assessment overrides (placement decisions that do not follow the recommendation of the instrument); trends and geographic discrepancies in youth being tried as adults; information available through community mental health centers; and how interpretation of SB 367 might have changed practice among law enforcement officers.

Monday, September 23, 2019. The working group held its second meeting with intent to agree upon a data analysis plan and report outline. The working group discussed the testimony it had
previously decided to gather and chose to revise language in the law enforcement survey to focus on current practices rather than about SB 367 directly. The group also decided to change the narrative section to ask about trainings completed in the last year that were related to SB 367. Members then reviewed and added to the distribution list for the caregiver and provider testimony and decided to extend the deadline for receiving submissions. They further discussed the process for vetting and reviewing testimony before allowing it to be made public.

Working group members then moved on to discussion of the final report. A motion was made to not examine YLS/CMI data given the limitations of that data and the difficulty retrieving it. The motion was eventually tabled until the next meeting to allow for an initial assessment of how many children in the identified crossover youth population have been adjudicated, as the YLS is administered to only those children.

**Tuesday, October 8, 2019.** The working group met to agree upon the elements of the interim report, final report and data analysis plan. Using a working document as a guide, they reviewed decisions made to date and discussed what other information would need to be included in the report. The working group members also signed up to review specific sections of the draft report before it goes to the full working group.

Members then split into three subcommittees to discuss the report from the perspectives of child welfare, juvenile justice, and the availability and accessibility of services offered to crossover youth. Each subcommittee reviewed definitions, caveats, data elements, and recommendations to include in the final report due on January 1. The child welfare group discussed placement types and placement stability in the broader context of providing services which adequately meet the needs of children and families. The juvenile justice subcommittee covered juvenile intake types and nature, rates of detention, and detention overrides. Finally, the subcommittee that discussed services launched into an initial services gap analysis that will be continued by the full working group via a survey developed and distributed by KHI.

**Monday, October 28, 2019.** The working group met to ratify the interim report, review available aggregate data, discuss a survey for law enforcement and agree upon elements to include in the array of services offered to crossover youth. During the report ratification process, the group decided to add a section describing challenges encountered by the working group. The group added some clarity to language, where needed, and came to consensus on a final version of the interim report.
Next, the group reviewed initial aggregate data from OJA and discussed data that could be useful to include in the final report. The focus of this review was on available data on the broader juvenile offender population, which is another population subgroup identified in the proviso. The group also reviewed juvenile arrest data from publicly available reports on the KBI website. Some working group members requested more information on how data was gathered and clarity on the reported arrest categories.

The working group then discussed developing a survey of law enforcement agencies and considered the purpose, scope and breadth of information that should be collected. It was agreed that only administrative data related to changes in protocols or training related to provisions in SB 367 would be collected. Lastly, the working group reviewed an initial service array, vetted the amount of information to include in the array and determined who could provide any missing information.

**Data Team Meetings**

There were three meetings to discuss the data gathering and analysis component of the study. Note that several data team members served on the working group as well.

**Wednesday, July 24, 2019.** A team composed of data analysts and representatives from DCF and its contractors, KDOC, OJA, law enforcement and KDADS convened for the first data team meeting to understand the feasibility of data analysis and identify limitations and barriers to completing the data analysis required by the proviso.

**Tuesday, September 3, 2019.** The data team met for a second time to refine a data submission template developed by KHI to be used by each agency to organize data and submit it to DCF for analysis. The team discussed the data template components and the data analysis plan overall. The data team looked at ways it could define and gather data on youth “at risk of entering the child welfare system.” The team examined options for gathering proxy data and discussed the feasibility of using certain assessment tools for data gathering and noted necessary caveats for each approach.

**Friday, September 13, 2019.** The data team had its third meeting to report preliminary crossover youth data and finalize data submission template components. KHI presented a draft data analysis plan to facilitate the discussion, which included decisions from prior working group and data team meetings. The data team worked through the document defining terms,
identifying source data, describing variables and identifying any missing elements. This work will be used as the foundation for future work.
Appendix A: FY 2020 Budget Proviso

House Substitute for Senate Bill (SB) 25 included the following proviso language for the Kansas Department for Children and Families:

(h) During the fiscal year ending June 30, 2020, in addition to the other purposes for which expenditures may be made by the Kansas department for children and families from moneys appropriated from the state general fund or from any special revenue fund or funds for fiscal year 2020 by this or any other appropriation act of the 2019 regular session of the legislature, expenditures shall be made by the above agency from such moneys to study the impact of 2016 Senate Bill No. 367 on "crossover youth," specifically youth at risk of being placed in foster care due in whole or in part to conduct that has resulted or could result in juvenile offender allegations, and youth placed in foster care engaging in conduct that has resulted or could result in juvenile offender allegations: Provided, That the department shall study the following topics: numbers and demographics of crossover youth compared to the broader juvenile offender population; types and nature of calls to law enforcement related to crossover youth compared to the broader juvenile offender population; numbers and nature of alleged offender behaviors of crossover youth taken into custody by law enforcement pursuant to K.S.A. 38-2330(d)(1), and amendments thereto; numbers and nature of alleged offender behaviors of crossover youth taken for intake and assessment pursuant to K.S.A. 38-2330(c)(1)(B), and amendments thereto; release and referral determinations, including rates of detention, from intake and assessment process for crossover youth alleged to have engaged in behavior that may cause injury to self or others or damage to property and youth who pose a risk to public safety; use of detention risk assessment override for crossover youth; numbers of crossover youth receiving immediate intervention services, evidence-based services, or other corrections interventions designed to reduce the likelihood of reoffending, and the nature of the programs and services offered and outcomes achieved; any other juvenile offender information routinely captured by the department of corrections as defined in K.S.A. 38-2325(c), and amendments thereto, disaggregated for the crossover youth population; information on the types and classifications of placements used by crossover youth placed in foster care; information on placement stability of crossover youth placed in foster care; use of
psychiatric residential treatment facilities by crossover youth including waitlist data; any other reportable event information routinely captured by the department of corrections as defined in K.S.A. 38-2325(e), and amendments thereto, disaggregated for the crossover youth population; gaps in available corrections interventions for crossover youth who are placed at home; gaps in available corrections interventions for crossover youth placed in foster care; and other matters relating to the impact of 2016 Senate Bill No. 367 on youth at risk of being placed or placed foster care; and any other topics designated by the working group: Provided further, That the Kansas department for children and families shall establish a working group to assist with the production, data collection, and analysis of the report that shall consist of the following members, each to be appointed by the respective appointing authority on or before July 15, 2019: (1) the secretary of corrections or the secretary’s designee; (2) the secretary for children and families or the secretary's designee; (3) one member appointed by Saint Francis ministries; (4) one member appointed by KVC health systems; (5) one member appointed by the association of community mental health centers of Kansas; (6) one member appointed by the Kansas sheriffs' association; (7) one member appointed by the Kansas district judges association; (8) one member appointed by the Kansas association of court services officers; (9) one member appointed by the Kansas county and district attorneys association; (10) one member appointed by the office of judicial administration with the Kansas judicial branch; and (11) one member appointed by the Kansas association of chiefs of police: And provided further, That the Kansas department for children and families shall submit a report on the findings of the study to the senate committees on ways and means and judiciary, the house of representatives committees on appropriations, corrections and juvenile justice, and judiciary, and the joint committee on corrections and juvenile justice oversight on or before November 1, 2019. Sec. 88.
Appendix B: Meeting Agendas

Crossover Youth Data Team:
Wednesday, July 24, 2019
2:30–4:30 p.m.
Kansas Health Institute

Data team members: Linda Bass, KVC Kansas; Jen Christie, Community Resources for Justice; Sean Christie, Kansas Department of Corrections; JD Ensley, Kansas Department for Children and Families; Gary Henault, Kansas Department for Aging and Disability Services; Rachel Marsh, Saint Francis Ministries; Megan Milner, Kansas Department of Corrections; Amy Raymond, Office of Judicial Administration; Heather Stults, Kansas Association of Chiefs of Police

Meeting Objectives:

1. Understand feasibility of data analysis
2. Identify limitations and barriers to completing data analysis

Agenda:

2:30pm Welcome and Introductions
2:35pm Data Analysis Requirements
3:30pm Feasibility, Limitations and Barriers
4:25pm Wrap-Up
4:30pm Adjourn
Crossover Youth Working Group:
Friday, August 16, 2019

10:00 a.m.–3:30 p.m.
Kansas Health Institute

Working Group Members: Linda Bass, KVC Kansas; Randy Callstrom, Association of Community Mental Health Centers of Kansas; Hope Cooper, Kansas Department of Corrections; Tanya Keys, Kansas Department for Children and Families; Rachel Marsh, Saint Francis Ministries; Sheriff Jon Merchant, Kansas Sheriffs' Association; Erica Miller, Kansas County and District Attorneys Association; Amy Raymond, Office of Judicial Administration; Heather Stults, Kansas Association of Chiefs of Police; Karen Ward, Kansas Association of Court Services Officers; Honorable Delia York, Kansas District Judges Association

Meeting Objectives:

1. Review data analysis plan
2. Identify gaps in services offered and needed

Agenda:

10:00am  Welcome and Introductions
10:15am  Data Analysis Plan
12:00pm  Lunch Break
1:00pm  Analysis of Services
3:00pm  Wrap-Up
3:30pm  Adjourn
Crossover Youth Data Team:  
Tuesday, September 3, 2019  
1:00–3:00 p.m.  
Kansas Health Institute

Data team members: Linda Bass, KVC Kansas; Jen Christie, Community Resources for Justice; Sean Christie, Kansas Department of Corrections; JD Ensley, Kansas Department for Children and Families; Rachel Marsh, Saint Francis Ministries; Megan Milner, Kansas Department of Corrections; Amy Raymond, Office of Judicial Administration; Heather Stults, Kansas Association of Chiefs of Police

Meeting Objectives:

1. Understand data template components
2. Finalize data analysis plan

Agenda:

1:00pm Welcome

1:05pm Working Group Meeting Summary

1:30pm Define Crossover Youth Population in Dataset

   (1) at risk to be placed in foster care; and
   (2) already placed in foster care

2:00pm Finalize Data Analysis Plan

2:45pm Wrap-Up

3:00pm Adjourn
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Crossover Youth Data Team:  
Friday, September 13, 2019  
9:00–11:00 a.m.  
Kansas Health Institute

Data team members: Linda Bass, KVC Kansas; Jen Christie, Community Resources for Justice; Sean Christie, Kansas Department of Corrections; JD Ensley, Kansas Department for Children and Families; Rachel Marsh, Saint Francis Ministries; Megan Milner, Kansas Department of Corrections; Amy Raymond, Office of Judicial Administration; Heather Stults, Kansas Association of Chiefs of Police

Meeting Objectives:

1. Report preliminary crossover youth data
2. Finalize data template components

Agenda:

9:00am   Welcome
9:05am   Report Out Initial Crossover Youth Data
9:30am   Finalize Data Template Components
10:15am  Scenarios
10:45am  Wrap-Up
11:00am  Adjourn
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Crossover Youth Working Group:
Monday, September 23, 2019

9:00 a.m. – 12:00 p.m.
Kansas Health Institute

Working Group Members: Linda Bass, KVC Kansas; Randy Callstrom, Association of Community Mental Health Centers of Kansas; Hope Cooper, Kansas Department of Corrections; Tanya Keys, Kansas Department for Children and Families; Rachel Marsh, Saint Francis Ministries; Sheriff Jon Merchant, Kansas Sheriffs’ Association; Erica Miller, Kansas County and District Attorneys Association; Amy Raymond, Office of Judicial Administration; Heather Stults, Kansas Association of Chiefs of Police; Karen Ward, Kansas Association of Court Services Officers; Honorable Delia York, Kansas District Judges Association

Meeting Objectives:

1. Agree upon a data analysis plan
2. Agree upon report outline

Agenda:

9:00 am Welcome and Introductions

9:15 am Testimony and Survey

9:30 am Data Analysis Plan

10:00 am Review Preliminary Data and Other Reports

10:30 am 10-minute Break

10:40 am Report Outline

11:45 am Wrap Up

12:00 pm Adjourn
Crossover Youth Working Group:  
Tuesday, October 8, 2019  
1:00 p.m.—4:30 p.m.  
Kansas Health Institute

Working Group Members: Linda Bass, KVC Kansas; Randy Callstrom, Association of Community Mental Health Centers of Kansas; Hope Cooper, Kansas Department of Corrections; Tanya Keys, Kansas Department for Children and Families; Rachel Marsh, Saint Francis Ministries; Sheriff Jon Merchant, Kansas Sheriffs’ Association; Erica Miller, Kansas County and District Attorneys Association; Amy Raymond, Office of Judicial Administration; Heather Stults, Kansas Association of Chiefs of Police; Karen Ward, Kansas Association of Court Services Officers; Honorable Delia York, Kansas District Judges Association

Meeting Objectives:

1. Agree upon interim and final report elements  
2. Agree upon data analysis elements

Agenda:

1:00pm Welcome and Introductions
1:15pm Data Analysis Update
1:30pm Interim and Final Report Elements
2:20pm 10-minute Break
2:30pm Data Analysis Elements
4:00pm Wrap Up
4:30pm Adjourn
Crossover Youth Working Group:
Monday, October 28, 2019
1:00 p.m.—4:30 p.m.
Kansas Health Institute

Working Group Members: Linda Bass, KVC Kansas; Randy Callstrom, Association of Community Mental Health Centers of Kansas; Hope Cooper, Kansas Department of Corrections; Tanya Keys, Kansas Department for Children and Families; Rachel Marsh, Saint Francis Ministries; Sheriff Jon Merchant, Kansas Sheriffs’ Association; Erica Miller, Kansas County and District Attorneys Association; Amy Raymond, Office of Judicial Administration; Heather Stults, Kansas Association of Chiefs of Police; Karen Ward, Kansas Association of Court Services Officers; Honorable Delia York, Kansas District Judges Association

Meeting Objectives:

1. Ratify interim report
2. Agree upon data analysis elements
3. Conduct gap analysis for services

Agenda:

1:00pm   Welcome and Introductions
1:15pm   Ratify Interim Report
2:20pm   10-minute Break
2:30pm   Data Analysis Elements and Review of Data
3:15pm   Service Array
4:15pm   Wrap-Up
4:30pm   Adjourn
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Appendix C: Crossover Youth Systems Map

The Crossover Youth Systems Map is on page C-2. Refer to the legend below when consulting the map.

### Systems Map Key Acronyms

- CINC – Child in Need of Care
- CMHC – Community Mental Health Centers
- CW – Child Welfare
- DA – District Attorney
- DCF – Kansas Department for Children and Families
- FINA – Family in Need of Assessment
- IIP – Immediate Intervention Program
- JJ – Juvenile Justice
- KDAI – Kansas Detention Risk Assessment
- LEO – Law Enforcement Officer
- PRC – Protection Report Center
- PRTF – Psychiatric Residential Treatment Facility
- SED – Serious Emotional Disturbance

### Systems Map Key

- **System Element**
  - Black Text
- **Key Decision Points within the System**
  - Blue Text
- **Primary System Elements Influenced by SB 367**
- **Services within the System**
- **Possible Gaps in Services**