

STATE OF KANSAS



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GOVERNOR JEFF COLYER, M.D.
GINA MEIER-HUMMEL, SECRETARY

November 29, 2018

Administration for Children and Families

Office of Family Assistance

Mary E. Switzer Building
330 C Street, S.W.
Washington, DC 20201

This is to submit the Fiscal Year 2018 TANF Caseload Reduction Report. Kansas elects to apply for a separate Two-Parent Family caseload reduction credit. This information is also being sent to the regional administrator. If you have general questions on this information, please feel free to contact me. If you have questions or comments regarding the methodology, please contact Judy Kennedy at 785-296-2968 (email Judy.C.Kennedy@ks.gov).

Sincerely,

*Sandra
Kimmons*

Sandra Kimmons

Director of Economic and Employment Services

cc: Mr. Gary Allen, Regional TANF Program Manager, Administration for Children and Families, 601 East 12th St., Room 349, Kansas City, MO 64106

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion **November 29, 2018**

State: **Kansas**

Fiscal Year to which credit applies: **2019**

Overall Report (check one)
Two-parent Report

Apply the overall credit to the two-parent participation rate? yes no

PART 1 –Eligibility Changes Made Since FY 2005

(Complete this section for EACH change)

1. Name of eligibility change: **Work Readiness Screening**
2. Implementation date of eligibility change: **October 2006 and July 2013**
3. Description of policy, including the change from prior policy:

October 2006: A work readiness screen, mainly conducted prior to the approval of cash assistance, was established as a condition of eligibility. Applicants who failed to cooperate were denied assistance, while recipients who failed to complete the screen were assessed a work penalty.

July 2013: The work readiness screening requirement was discontinued to align with revised application requirements.

4. Description of the methodology used to calculate the estimated impact of this eligibility change: Cases closed and denied for failing to cooperate with the work screening requirement are recorded with a unique code in the Kansas Eligibility Enforcement System. The caseload impact applied the attrition rate for approved cases (refer to the attachment) since the majority of cases were denials.

Fiscal Year	Impact on Each Month in FY 2018										Date of Completion: 11/29/18	
	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep
Prior Year	(2)	(2)	(2)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(0)
Oct 2017	-	-	-	-	-	-	-	-	-	-	-	-
Nov	-	-	-	-	-	-	-	-	-	-	-	-
Dec	-	-	-	-	-	-	-	-	-	-	-	-
Jan 2018	-	-	-	-	-	-	-	-	-	-	-	-
Feb	-	-	-	-	-	-	-	-	-	-	-	-
Mar	-	-	-	-	-	-	-	-	-	-	-	-
Apr	-	-	-	-	-	-	-	-	-	-	-	-
May	-	-	-	-	-	-	-	-	-	-	-	-
Jun	-	-	-	-	-	-	-	-	-	-	-	-
Jul	-	-	-	-	-	-	-	-	-	-	-	-
Aug	-	-	-	-	-	-	-	-	-	-	-	-
Sep	-	-	-	-	-	-	-	-	-	-	-	-
Total	(2)	(2)	(2)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(0)
Average Monthly Cases	FY 18 monthly average										(1.2)	

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -1.2

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

Fiscal Year to which credit applies: 2019

State: Kansas

1. Name of eligibility change: Increase in Earned Income Disregard
2. Implementation date of eligibility change: May 2008
3. Description of policy, including the change from prior policy: Prior to the policy change, the first \$90 of earned income and 40 percent of the remaining income was disregarded when determining the family's benefit. The new policy increased the variable disregard to 60 percent.
4. Description of the methodology used to calculate the estimated impact of this eligibility change: Cases with earnings were obtained from the Kansas Eligibility Enforcement System. The cases with income between the former and new disregard limits appear in the next table:

Month	Cases
Oct 2017	72
Nov	119
Dec	137
Jan 2018	155
Feb	169
Mar	160
Apr	148
May	150
Jun	155
Jul	134
Aug	138
Sep	148
Average	140

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 140

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

Fiscal Year to which credit applies: 2019

State: Kansas

1. Name of eligibility change: Five-Month Transitional Payment
2. Implementation date of eligibility change: January 2009
3. Description of policy, including the change from prior policy: A five-month \$50 transitional payment was provided to employed families whose earnings would have resulted in ineligibility for cash assistance. The policy permitted a new five-month payment cycle following the loss and resumption of employment.
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
Cases with the \$50 transitional payment were obtained from the Kansas Eligibility Enforcement System:

Month	Cases
Oct 2017	314
Nov	320
Dec	315
Jan 2018	310
Feb	309
Mar	250
Apr	220
May	223
Jun	224
Jul	241
Aug	272
Sep	287
Average	274

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 274

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

Fiscal Year to which credit applies: 2019

State: Kansas

1. Name of eligibility change: Inclusion of the Grandparents as Caregivers Program
2. Implementation date of eligibility change: July 2009
3. Description of policy, including the change from prior policy: The separate, state-funded Grandparents as Caregivers Program was included in the Temporary Assistance for Needy Families cash assistance Program.
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
Of the 151 Grandparents as Caregivers cases participating in the last month of the program's operation (June 2009), 93 participated in the TANF cash assistance program in the following month, July 2009. The 93 cases represented 2.33 percent of TANF Child-Only Cases. It is not possible to identify the cases that would have chosen the Grandparents as Caregivers Program had the program continued. Therefore, it is assumed that their proportion remains unchanged over time, at 2.33 percent of TANF Child-Only cases. Applying the 2.33 percent to FY 2018 child-only cases results in an estimated impact of 60 average monthly cases.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 60

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

1. Name of eligibility change: Application Requirements

2. Implementation date of eligibility change: November 2011, July 2013, January 2014

3. Description of policy, including the change from prior policy:

November 2011: Applicants were required to complete 20 job contacts per week before their eligibility determination and 20 job contacts per week before meeting with a case manager to develop a self-sufficiency plan.

July 2013: The revised application policy eliminated the pre-eligibility job search requirement. The new policy required clients to register in the State's public workforce system and complete a work skills assessment. Eligibility was conditioned on completing both the registration and assessment. In addition, because of the work assessment feature in the new policy, the October 2006 Work Readiness Screening policy was discontinued.

January 2014: Clients who failed to register in the workforce system were required to produce a valid excuse.

July 2016: The revised application policy eliminated the requirement for the clients to register in the state's public workforce system and complete a work skills assessment. The new policy required the completion of a self-assessment form and the completion of an online orientation for employment services.

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

Fiscal Year to which credit applies: 2019

State: Kansas

4. Description of the methodology used to calculate the estimated impact of this eligibility change:
 To measure the increase in denials due to the policy, a pre-policy baseline denial rate of 12.3 percent was established based on denials for the *failure to cooperate* and the *failure to complete applicant job search*. The estimated increase in denied cases attributed to the policies was determined by the multiplying the difference between the pre-policy and FY 2018 denial rate by total applications. The estimated increase in denials was cumulated using the attrition curve for new cases (refer to the attachment called Attrition Rate for TANF Cash Assistance Approvals Applicants). The average monthly case impact is summarized in the following table:

Month	Impact on Each Month in FY 2018												Grand Total
	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	
Prior Year	-1031	-974	-905	-848	-801	-749	-707	-663	-624	-564	-510	-453	
Oct 2017	13	13	12	10	9	8	7	7	6	6	5	5	
Nov		18	18	16	14	12	11	10	9	8	8	7	
Dec			0	0	0	0	0	0	0	0	0	0	
Jan 2018				1	1	1	1	1	1	1	1	1	
Feb					-7	-7	-6	-5	-5	-4	-4	-4	
Mar						-2	-2	-2	-2	-2	-2	-2	
Apr							0	0	0	0	0	0	
May								-16	-15	-14	-12	-11	
Jun									-10	-10	-9	-8	
Jul										-32	-31	-28	
Aug											20	20	
Sep												-476	-8802
Total	-1018	-943	-875	-820	-783	-737	-697	-669	-640	-611	-533	-476	-8802
									FY 18 monthly average				-733.5

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -733.5

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

Fiscal Year to which credit applies: 2019

State: Kansas

1. Name of eligibility change: Change in Treatment of VA Compensation for Work Therapy
2. Implementation date of eligibility change: January 2013
3. Description of policy, including the change from prior policy: Compensated work therapy benefits from the Veteran's Administration were treated as earned income rather than unearned income.
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
Because the majority of earned income was disregarded in the benefit determination, the policy's effect was to increase the qualifying income allowed for cash assistance. The Mann Whitney U Test was used to assess the change in the proportion of cases with VA disability payments. The result indicated a small, but significant, change in the percentage of cases with VA disability payments.

Month	Cases w/ VA Disability Payments	TANF Cases	Denial Rate
Jul 2012	5	9,889	0.051%
Aug	6	9,881	0.061%
Sep	4	9,791	0.041%
Oct	5	9,756	0.051%
Nov	5	9,316	0.054%
Dec	5	9,120	0.055%
Jan 2013	<i>Policy Chg</i>		
Feb	6	8,590	0.070%
Mar	5	8,289	0.060%
Apr	11	8,263	0.133%
May	7	8,018	0.087%
Jun	7	7,790	0.090%
Jul	5	7,794	0.064%

Mann Whitney U Test
95% confidence level

	<i>Pre-Policy</i>	<i>Post-Policy</i>
<i>N</i>	6	6
<i>Mean Rank</i>	3.7	9.3
<i>z_U</i>	2.72	
<i>p</i>	0.007	

The difference between the pre-policy and FY 2018 percentage of cases with veteran's disability income was multiplied by the total cases in FY 2018 to obtain the caseload impact:

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

Fiscal Year to which credit applies: 2019

State: Kansas

Fiscal Year	Month	Cases w/ VA		Percent	Pre-Policy	Increase	Change in Cases	
		Disability Payments	Total TANF Cases					
FY 2018	Oct	3	4,674	0.064%	0.052%	0.01%	0.6	
	Nov	3	4,454	0.067%	0.052%	0.02%	0.7	
	Dec	3	4,370	0.069%	0.052%	0.02%	0.7	
	Jan	3	4,293	0.070%	0.052%	0.02%	0.8	
	Feb	3	4,293	0.070%	0.052%	0.02%	0.8	
	Mar	2	4,235	0.047%	0.052%	0.00%	(0.2)	
	Apr	1	4,070	0.025%	0.052%	-0.03%	(1.1)	
	May	1	4,103	0.024%	0.052%	-0.03%	(1.1)	
	Jun	1	4,168	0.024%	0.052%	-0.03%	(1.2)	
	Jul	1	4,283	0.023%	0.052%	-0.03%	(1.2)	
	Aug	1	4,375	0.023%	0.052%	-0.03%	(1.3)	
	Sep	1	4,355	0.023%	0.052%	-0.03%	(1.3)	
Average Monthly Cases								(0.3)

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -0.3

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

Fiscal Year to which credit applies: 2019

State: Kansas

1. Name of eligibility change: Suspicion-Based Drug Testing
2. Implementation date of eligibility change: July 2014
3. Description of policy, including the change from prior policy: TANF applicants, recipients and third-party payees who indicated an unlawful use of controlled substances or analogs were tested for drug use. The indicators of drug use included: arrest records from drug related charges within the last 12 months, employment records (loss of job, failing a drug test, etc., within the last 12 months), self-declaration, visual observation of drug use, observation of drug paraphernalia, Substance Abuse Subtle Screening Inventory screen indicators and prior refusal to take a drug test.

The consequences for both positive drug tests and the refusal to take a drug test were limited to the individual's portion of the case benefit. The progressive consequences for a positive drug test follow:

- 1st positive test: Ineligibility for assistance until the completion of substance abuse treatment and job skills training
- 2nd positive test: 12-month ineligibility and completion of substance abuse treatment and job skills training
- 3rd positive test: Lifetime ineligibility

The consequences for refusing to submit to a drug test follow:

- 1st refusal: 6-month ineligibility and submit to a drug test
- 2nd refusal: 12-month ineligibility and submit to a drug test
- 3rd refusal: Lifetime ineligibility

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

Fiscal Year to which credit applies: 2019

State: Kansas

4. Description of the methodology used to calculate the estimated impact of this eligibility change: (attach supporting materials to this form) A special report was developed to track the policy. The cases that closed due to this policy were counted for one quarter. This period represents the average length of stay for new applicants during FY 2018, minus the length of stay the sanctioned cases received assistance before a sanction is imposed.

Quarter	Oct-Dec '16	Jan-Mar '17	Apr-Jun '17	Jul-Sep '17
Oct-Dec '17	-29			
Jan-Mar '18		-47		
Apr-Jun '18			-1	
Jul-Sep '18				-5
Total	-29	-47	-1	-5
Average Monthly Cases				-21

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -21

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

Fiscal Year to which credit applies: 2019

State: Kansas

1. Name of eligibility change: Time Limit Policies
2. Implementation date of eligibility change: November 2011, July 2015, and July 2016
3. Description of policy, including the change from prior policy: Successive reductions were imposed for the cash assistance time limit. In each case, transition provisions accompanied the new time limit:

48-Month Limit: Cases with more than 60 months of assistance at the time of the policy change were allowed a six-month extension. Cases with 36-59 months of assistance at the time of the policy change received an extension up to 12-months, not to exceed an overall 60 months of assistance. Hardship provision: 12 additional months.

36-Month Limit: Cases with more than 48 months of assistance at the time of the policy change were allowed an extension up to 60 months of assistance.

24-Month Limit: Cases with more than 30 months of assistance at the time of the policy change were allowed an extension up to 48 months.

4. Description of the methodology used to calculate the estimated impact of this eligibility change: The pre-policy caseload baseline represents the average number of cases exceeding each time limit during the 12 months prior to each policy. The cases in each time limit cohort during the Caseload Reduction Report fiscal year were compared to the pre-policy caseload level to obtain the case impact.

Month	48-Month Time Limit			36-Month Time Limit			24-Month Time Limit			Total Case Decrease
	Pre-Policy Caseload	Cases Over	Case Decrease	Pre-Policy Caseload	Cases Over	Case Decrease	Pre-Policy Caseload	Cases Over	Case Decrease	
	Baseline	49 mos		Baseline	36 mos		Baseline	24 mos		
Oct 2017	1,010	2	-1,008	418	2	-416	444	28	-416	-1,840
Nov	1,010	1	-1,009	418	1	-417	444	30	-414	-1,840
Dec	1,010	2	-1,008	418	2	-416	444	28	-416	-1,840
Jan 2018	1,010	2	-1,008	418	0	-418	444	29	-415	-1,841
Feb	1,010	2	-1,008	418	0	-418	444	29	-415	-1,841
Mar	1,010	1	-1,009	418	1	-417	444	26	-418	-1,844
Apr	1,010	2	-1,008	418	1	-417	444	21	-423	-1,848
May	1,010	1	-1,009	418	1	-417	444	26	-418	-1,844
Jun	1,010	1	-1,009	418	0	-418	444	23	-421	-1,848
Jul	1,010	1	-1,009	418	0	-418	444	41	-403	-1,830
Aug	1,010	0	-1,010	418	1	-417	444	37	-407	-1,834
Sep	1,010	0	-1,010	418	0	-418	444	31	-413	-1,841
Avg Mo Cases			-1,009			-417			-415	-1,841

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -1,841

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

Fiscal Year to which credit applies: 2019

State: Kansas

1. Name of eligibility change: Minimum Benefit
2. Implementation date of eligibility change: August 2017
3. Description of policy, including the change from prior policy: TANF payments where the net benefit is less than \$10 will not be issued for any month, including initial month payments. Prior to this change, initial month net benefits could be less than \$10, but any month after the initial would be denied or closed.
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
 To measure the increase in denials due to the policy, a pre-policy baseline rate of .19 percent was established based on the number of cases with a net benefit amount of less than \$10 in the initial program month and the number of applications in that month. The estimated increase in denied cases attributed to the policy was determined by multiplying the difference between the pre-policy and FY 2018 rate by total applications. The estimated increase in denials was cumulated using the attrition curve for new cases (refer to the attachment called Attrition Rate for Minimum Benefit). The average monthly case impact is summarized in the following table:

Time of Closure	Impact on Each Month in FY 2018											Date of Completion:	11/28/2018	Grand Total	
	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug				Sep
Prior Year	0	0	0	0	0	0	0	0	0	0	0	0	-4	-7	
Oct 2017	-4	-4	-3	-3	-2	-2	-2	-1	-1	-1	-1	-1	-1	-1	
Nov		-3	-3	-3	-2	-2	-2	-1	-1	-1	-1	-1	-1	-1	
Dec			-3	-3	-2	-2	-2	-1	-1	-1	-1	-1	-1	-1	
Jan 2018				-4	-3	-3	-3	-2	-2	-1	-1	-1	-1	-1	
Feb					-2	-2	-2	-2	-1	-1	-1	-1	-1	-1	
Mar						-3	-3	-3	-2	-2	-2	-2	-2	-2	
Apr							-3	-3	-3	-2	-2	-2	-2	-2	
May								-3	-3	-3	-2	-2	-2	-2	
Jun									-4	-4	-3	-3	-3	-3	
Jul										-4	-4	-3	-3	-3	
Aug											-4	-3	-3	-3	
Sep												-4	-3	-3	
Total	-4	-7	-9	-12	-13	-14	-16	-17	-19	-20	-25	-29	-29	-29	-185
Average Monthly Cases															-15.4

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -15.4

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

Fiscal Year to which credit applies: 2019

State: Kansas

PART 2 – Estimate of Caseload Reduction Credit

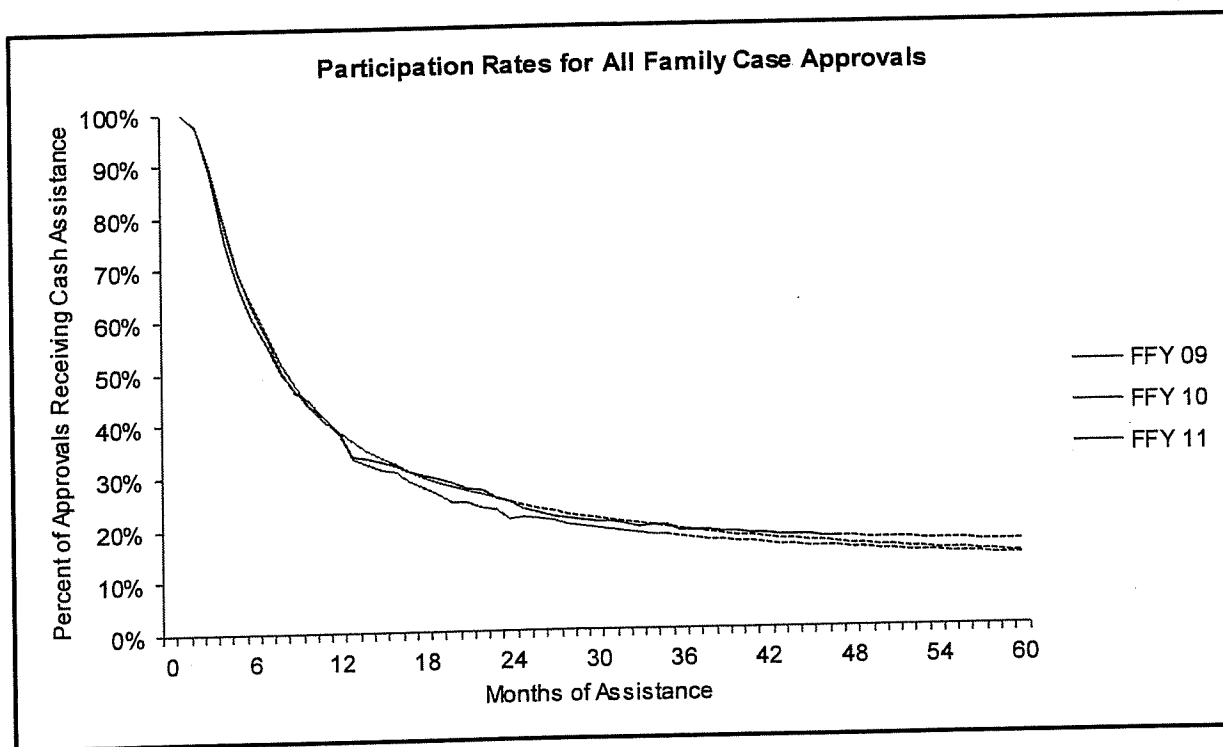
		Total FY 2005 Caseload	<u>17,622</u>	
Five-Month Transitional Payment	274			
Inclusion of the Grandparents as Caregivers Program	60	FY 2018 TANF Caseload	4,306	
Applicant Requirements	-734	FY 2018 SSP Caseload	<u>0</u>	
Change in Treatment of VA Compensated Work Therapy	0	Total FY 2018 Caseload	4,306	
Suspicion-Based Drug Testing	-21	Excess MOE Cases in FY 2018	<u>112</u>	
Time Limit Policies	-1,841	Adjusted FY 2018 Caseload	4,194	
Minimum Benefit	-15	Caseload Decline	13,428	76.2%
Net Impact	-2,138	Decline – Net Impact	<u>11,290</u>	
		Caseload Reduction Credit =		64.1%

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Attachment: Attrition Rate for TANF Cash Assistance Approvals Applicants

The caseload impact of an applicant denied assistance extends beyond the month of denial and includes subsequent months for which the case would have otherwise received assistance. Therefore, for policies centering on applications, the participation in cash assistance must be determined.

Approved cases were selected from a month in each quarter during FY 2009 – FY 2011. The cases were followed to obtain the percentage of the initial cases receiving assistance in the ensuing months. A September 2011 endpoint was chosen to isolate the pre-policy participation characteristics from the effects of the application policies beginning in November 2011. The participation rates were completed by curve-fitting (denoted by the dashed lines in the graph) to obtain 48-month and 60-month participation rates. The following graph shows the resulting participation rates by fiscal year for All Family cases:

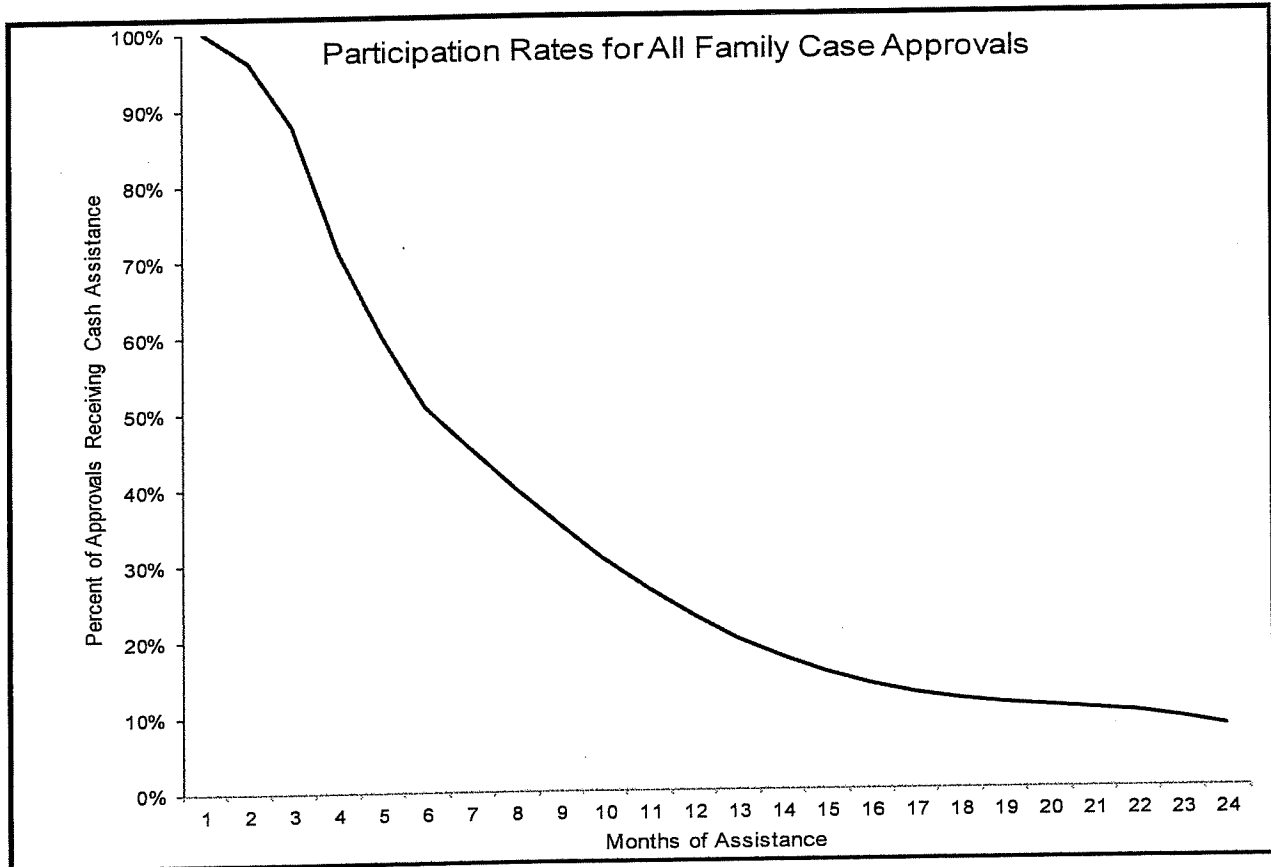


A similar review was performed for One- and Two-Parent Family cases (i.e. those generally mandatory for work participation). The resulting average length of stay on assistance was almost identical to that for All Family cases. The average of the All Family case attrition curves for FY 2009 – FY 2011 was applied to the Work Readiness Screening and Application Requirements policies.

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Attachment: Attrition Rate for Minimum Benefit

Approved cases were selected from July 2012, January 2013 and July 2013. The cases were followed to obtain the percentage of the initial cases receiving assistance in the ensuing months through 24 months. The following graph shows the resulting participation rates by fiscal year for All Family cases:



This attrition curve was applied to the Minimum Benefit Policy.

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

Overall Report
Two-parent Report (check one)

Apply the overall credit to the two-parent participation rate? yes
 no

PART 1 –Eligibility Changes Made Since FY 2005

(Complete this section for EACH change)

1. Name of eligibility change: Work Readiness Screening
2. Implementation date of eligibility change: October 2006 and July 2013
3. Description of policy, including the change from prior policy:

October 2006: A work readiness screen, mainly conducted prior to the approval of cash assistance, was established as a condition of eligibility. Applicants who failed to cooperate were denied assistance, while recipients who failed to complete the screen were assessed a work penalty.

July 2013: The work readiness screening requirement was discontinued to align with revised application requirements.
4. Description of the methodology used to calculate the estimated impact of this eligibility change: The All Family impact was multiplied by the percentage of two-parent cases (4 percent) to estimate the Two-Parent caseload change.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -0.1

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

1. Name of eligibility change: Increase in Earned Income Disregard
2. Implementation date of eligibility change: May 2008
3. Description of policy, including the change from prior policy: Prior to the policy change, the first \$90 of earned income and 40 percent of the remaining income was disregarded when determining the family's benefit. The new policy increased the variable disregard to 60 percent.
4. Description of the methodology used to calculate the estimated impact of this eligibility change: The All Family impact was multiplied by the percentage of two-parent cases (4 percent) to estimate the Two-Parent caseload change.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 7.6

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

1. Name of eligibility change: Five-Month Transitional Payment
2. Implementation date of eligibility change: January 2009
3. Description of policy, including the change from prior policy: A five-month \$50 transitional payment was provided to employed families whose earnings would have resulted in ineligibility for cash assistance. The policy permitted a new five-month payment cycle following the loss and resumption of employment.
4. Description of the methodology used to calculate the estimated impact of this eligibility change: The All Family impact was multiplied by the percentage of two-parent cases (4 percent) to estimate the Two-Parent caseload change.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 14.8

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

1. Name of eligibility change: Application Requirements
2. Implementation date of eligibility change: November 2011, July 2013 and January 2014
3. Description of policy, including the change from prior policy:
 - November 2011:** Applicants were required to complete 20 job contacts per week before their eligibility determination and 20 job contacts per week before meeting with a case manager to develop a self-sufficiency plan.
 - July 2013:** The revised application policy eliminated the pre-eligibility job search requirement. The new policy required clients to register in the State's public workforce system and complete a work skills assessment. Eligibility was conditioned on completing both the registration and assessment. In addition, because of the work assessment feature in the new policy, the October 2006 Work Readiness Screening policy was discontinued.
 - January 2014:** Clients who failed to register in the workforce system were required to produce a valid excuse.
 - July 2016:** The revised application policy eliminated the requirement for the clients to register in the state's public workforce system and complete a work skills assessment. The new policy required the completion of a self-assessment form and the completion of an online orientation for employment services.
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
The All Family impact was multiplied by the percentage of two-parent cases (4 percent) to estimate the Two-Parent caseload change.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -39.6

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

1. Name of eligibility change: Change in Treatment of VA Compensation for Work Therapy
2. Implementation date of eligibility change: January 2013
3. Description of policy, including the change from prior policy: Compensated work therapy benefits from the Veteran's Administration were treated as earned income rather than unearned income.
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
The All Family impact was multiplied by the percentage of two-parent cases (4 percent) to estimate the Two-Parent caseload change.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 0

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

1. Name of eligibility change: Suspicion-Based Drug Testing
2. Implementation date of eligibility change: July 2014
3. Description of policy, including the change from prior policy: TANF applicants, recipients and third-party payees who indicated an unlawful use of controlled substances or analogs within the last 12 months, employment indicators of drug use included: arrest records from drug related charges within the last 12 months, employment records (loss of job, failing a drug test, etc., within the last 12 months), self-declaration, visual observation of drug use, observation of drug paraphernalia, Substance Abuse Subtle Screening Inventory screen indicators and a prior refusal to take a drug test.

The consequences for both positive drug tests and the refusal to take a drug test were limited to the individual's portion of the case benefit. The progressive consequences for a positive drug test follow:

 - 1st positive test: Ineligibility for assistance until the completion of substance abuse treatment and job skills training
 - 2nd positive test: 12-month ineligibility and completion of substance abuse treatment and job skills training
 - 3rd positive test: Lifetime ineligibility

The consequences for refusing to submit to a drug test follow:

 - 1st refusal: 6-month ineligibility and submit to a drug test
 - 2nd refusal: 12-month ineligibility and submit to a drug test
 - 3rd refusal: Lifetime ineligibility
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
The All Family impact was multiplied by the percentage of two-parent cases (4 percent) to estimate the Two-Parent caseload change.

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -1.1

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

1. Name of eligibility change: Time Limit Policies
2. Implementation date of eligibility change: November 2011, July 2015 and July 2016
3. Description of policy, including the change from prior policy: Successive reductions were imposed for the cash assistance time limit. In each case, transition provisions accompanied the new time limit:

48-Month Limit: Cases with more than 60 months of assistance at the time of the policy change were allowed a six-month extension. Cases with 36-59 months of assistance at the time of the policy change received an extension up to 12-months, not to exceed an overall 60 months of assistance. Hardship provision: 12 additional months.

36-Month Limit: Cases with more than 48 months of assistance at the time of the policy change were allowed an extension up to 60 months of assistance.

24-Month Limit: Cases with more than 30 months of assistance at the time of the policy change were allowed an extension up to 48 months.
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
The All Family impact was multiplied by the percentage of two-parent cases (4 percent) to estimate the Two-Parent caseload change.

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -99.5

1. Name of eligibility change: Minimum Benefit
2. Implementation date of eligibility change: August 2017
3. Description of policy, including the change from prior policy: TANF payments where the net benefit is less than \$10 will not be issued for any month, including initial month payments. Prior to this change, initial month net benefits could be less than \$10, but any month after the initial would be denied or closed.
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
The All Family impact was multiplied by the percentage of two-parent cases (4 percent) to estimate the Two-Parent caseload change.

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 0

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

Excess MOE Calculation

The TANF regulations allow a proportional adjustment to the caseload reduction credit when the State maintenance of effort expenditure exceeds the required level. (TANF Regulations, §261.43(2)). The calculation below computes the additional credit under this provision. (The acronym “SSP” denotes a separate state TANF program.)

Caseload Data

FY 2005 TANF Caseload	17,622
FY 2005 SSP Caseload	0
Total FY 2005 Caseload	17,622
FY 2018 TANF Caseload	4,306
FY 2018 SSP Caseload	0
Total FY 2018 Caseload	4,306

2-Parent Caseload Data

FY 2005 2-p TANF Caseload	1,283
FY 2005 2-p SSP Caseload	0
Total FY 2005 Caseload	1,283
FY 2017 2-p TANF Caseload	172
FY 2017 2-p SSP Caseload	0
Total FY 2017 Caseload	172

Adjusted Caseload Data

Adjusted FY 2018 Overall Caseload	4,194
Adjusted FY 2018 2-parent Caseload	172

Expenditure Data

Total Expenditures	
FY 2018 Total Federal Expenditures	\$155,462,020
FY 2018 Total MOE Expenditures	\$71,772,399
Total Expenditures (Federal + MOE)	\$227,234,419

Assistance Expenditures	
FY 2018 Federal Expenditures on Assistance	\$34,250,383
FY 2018 MOE Expenditures on Assistance	\$3,777,044
Total Expenditures on Assistance (Federal + MOE)	\$38,027,427
Percentage of Expenditures on Assistance	16.70%

Expenditures Per Case	
Average Expenditures per Case	\$52,771
Average Expenditures per Case on Assistance	\$8,831

MOE and Excess MOE	
Required MOE (80% or 75%)	\$66,857,604
Excess MOE Expenditures	\$4,914,795
Excess MOE Expenditures on Assistance	\$822,485

Assistance Cases Funded by Excess MOE	112
2-Parent Assistance Cases Funded by Excess MOE	5

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

PART 2 – Estimate of Caseload Reduction Credit-2-Parent Caseload

<u>Impact of All Changes</u>		<u>Caseload Reduction Calculation</u>		
Work Readiness Screening	0	FY 2005 TANF 2-Parent Caseload	1,283	
Increase in Earned Income Disregard	8	FY 2005 SSP 2-Parent Caseload	0	
Five-Month Transitional Payment	15	Total FY 2005 Caseload	1,283	
Applicant Requirements	-40	FY 2018 TANF 2-Parent Caseload	287	
Change in Treatment of VA				
Compensated Work Therapy	0	FY 2018 SSP 2-Parent Caseload	0	
Suspicion-Based Drug Testing	-1	Total FY 2018 2-Parent Caseload	172	
Time Limit Policies	-100	Excess MOE 2-Parent Cases in FY 2017	6	
Minimum Benefit	0	Adjusted FY 2018 Caseload	172	
Net Impact	-118	Caseload Decline	1,110	86.6%
		Decline – Net Impact	993	
		2-Parent Caseload Reduction Credit =		77.4%

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion November 29, 2018

State: Kansas

Fiscal Year to which credit applies: 2019

PART 3 -- Certification

I certify that we have provided the public an appropriate opportunity to comment on the estimates and methodology used to complete this report and considered those comments in completing it. Further, I certify that this report incorporates all reductions in the caseload resulting from State eligibility changes and changes in Federal requirements since Fiscal Year 2005.

(signature)

(name)

(title)