

# TEMPORARY ASSISTANCE FOR NEEDY FAMILIES (TANF)

PRESENTED TO:

HOUSE SOCIAL SERVICES BUDGET COMMITTEE

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PRESENTED BY:

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# Overview

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- The Temporary Assistance for Needy Families (TANF) Program is a federal program designed to help needy families achieve self sufficiency
- TANF block grant created through the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, replacing Aid to Families and Dependent Children (AFDC)
- In order to receive the TANF block grant states must spend some of their own dollars on programs for needy families, this is known as the maintenance of effort (MOE) requirement

# Overview

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- States receive block grants to design and operate programs that accomplish one of the four purposes of the TANF program
- Four purposes:
  - Provide assistance to needy families so children can be cared for in their own homes
  - Reduce dependency of needy parents by promoting job preparation, work, and marriage
  - Prevent and reduce the incidence of out-of-wedlock pregnancies
  - Encourage the formation and maintenance of two-parent families
- States are also allowed to continue to use TANF to fund services they had previously used AFDC to fund

# TANF Expenditures

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- DCF allocates TANF funds based on need for services and fiscal outlook
- Expenditures are varied and include:
  - Grant programs for youth and families
  - Child welfare services
  - Direct assistance
  - Administrative costs
- Child welfare services eligible for TANF expenditure in Kansas under AFDC provisions
- For child welfare services, due to consensus caseload process, DCF attempts to use all available federal funding sources before SGF

# TANF Balances (millions)

TANF Block Grant Item	FY20 Actual	FY21 Est	FY22 Est	FY23 Est	FY24 Est	FY25 Est	FY26 Est	FY27 Est	FY28 Est
<b>Beginning Balance</b>	\$64.6	\$56.0	\$41.5	\$29.7	\$17.8	\$5.6	(\$6.7)	(\$19.2)	(\$31.9)
<b>Revenue</b>									
TANF Block Grant	101.5	101.5	101.5	101.5	101.5	101.5	101.5	101.5	101.5
<b>Total Available</b>	<b>\$166.1</b>	<b>\$157.5</b>	<b>\$143.0</b>	<b>\$131.2</b>	<b>\$119.2</b>	<b>\$107.1</b>	<b>\$94.8</b>	<b>\$82.2</b>	<b>\$69.5</b>
<b>Transfers-Out</b>	14.5	17.1	14.6	14.6	14.6	14.6	14.6	14.6	14.6
<b>Expenditures</b>									
Salaries and Operating Expenses	12.7	12.7	12.6	12.8	13.0	13.2	13.4	13.6	13.8
Foster Care Contracts	29.1	37.8	37.5	37.5	37.5	37.5	37.5	37.5	37.5
TANF Cash Assistance	12.8	14.1	13.5	13.5	13.5	13.5	13.5	13.5	13.5
Youth Services Grants	17.3	12.0	12.0	12.0	12.0	12.0	12.0	12.0	12.0
Early Head Start Grants	4.7	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0
Family Preservation	3.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5
TANF Employment Services	2.3	3.7	4.1	4.1	4.1	4.1	4.1	4.1	4.1
Healthy Families Program	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0
Other TANF Expenses	10.1	6.0	6.4	6.4	6.4	6.4	6.4	6.4	6.4
<b>Total Transfers and Expenditures</b>	<b>\$110.1</b>	<b>\$116.0</b>	<b>\$113.3</b>	<b>\$113.4</b>	<b>\$113.6</b>	<b>\$113.8</b>	<b>\$114.0</b>	<b>\$114.2</b>	<b>\$114.4</b>
<b>Ending Balance</b>	<b>\$56.0</b>	<b>\$41.5</b>	<b>\$29.7</b>	<b>\$17.8</b>	<b>\$5.6</b>	<b>(\$6.7)</b>	<b>(\$19.2)</b>	<b>(\$31.9)</b>	<b>(\$44.9)</b>

# TANF Expenditures

## Salaries and Operating Expenditures

- FY20 Actual: \$16,568,494
- FY21 Budgeted: \$12,705,919
- FY22 Budgeted: \$12,613,179
- Includes costs for salaries and benefits of staff who develop, maintain, support, or operate TANF programs
- Also includes claim reconciliations and encumbrance changes
- FY20 administrative costs included claim reconciliations and encumbrance changes of \$3,860,468

# TANF Expenditures

## Foster Care Contracts

- TANF Purpose:  
Expenditures authorized solely under AFDC
- FY20 Actual: \$29,055,827
- FY21 Budgeted: \$37,826,582
- FY22 Budgeted: \$37,540,807
- The use of TANF funds for Foster Care was authorized solely under AFDC; in Kansas it is currently allowable to continue expending TANF for this purpose
- Funds go to Foster Care Case Management Providers who provide child welfare services:
  - Screenings and assessments
  - Case plan development
  - Placement stability support
  - Facilitation of parenting time and parent/child interactions
  - Coordination/referral to other services (ex: mental health, disability)

# TANF Expenditures

## Cash Assistance

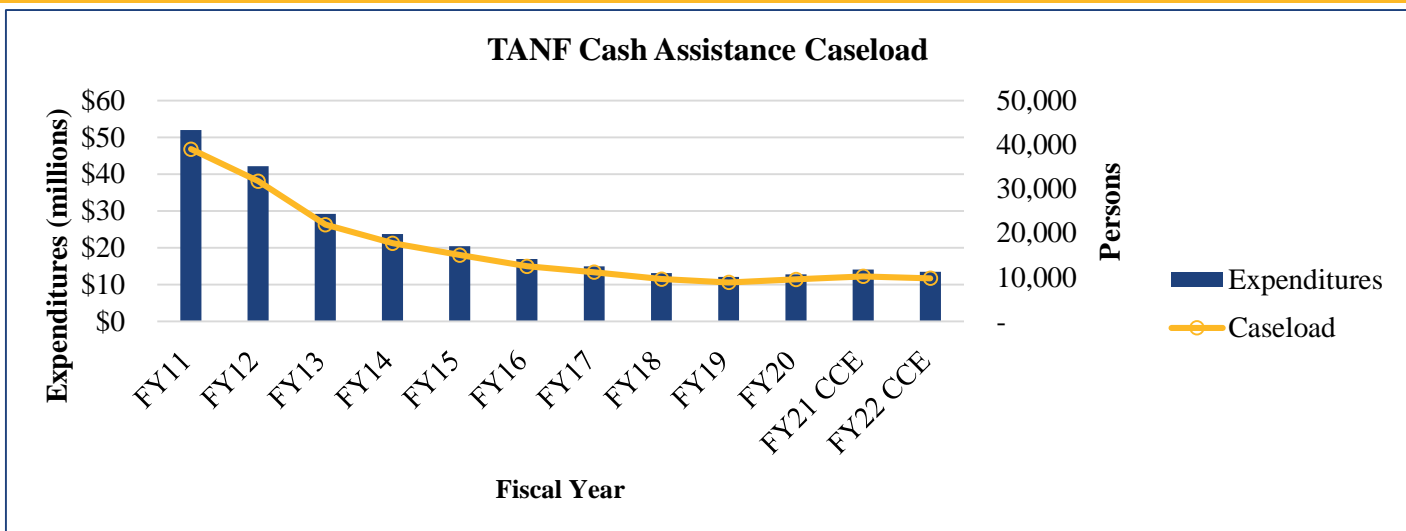
- TANF Purpose: 1
  - FY20 Actual: \$12,761,625
  - FY21 Budgeted: \$14,100,000
  - FY22 Budgeted: \$13,500,000
- The purpose of this program is to provide temporary cash assistance to low-income families with at least one child in the home. The child may be an unborn baby or a child under age 18. The child may also be temporarily absent out of the home for up to 180 days, if the intent is for the child to return to the home. Eligibility for TANF is limited to those families whose income is less than 30 percent of the Federal Poverty Level



# TANF Cash Assistance

- In Kansas, cash assistance recipients are limited by state statute to receiving benefits for 24 months in their lifetime
- All recipients are also required by state statute to engage in work activities for an average of 30 hours per week
- Federal regulation allows for TANF cash assistance recipients to receive benefits for up to 60 months in their lifetime
- States set their own policy on work requirements to receive benefits, but in order to meet the federal work participation rate, 50% of families receiving assistance in a state must be engaged in a work activity for at least 30 hours per week
- In calendar years 2018-2020, an average of 651 cash assistance cases were denied or closed annually due to Kansas' time limit

# TANF Cash Assistance Caseload



Fiscal Year	Monthly Persons	Percent Change	Monthly Cost per Child	Percent Change	Expenditures (millions)	Percent Change	SGF (millions)
FY11	38,963	5.4%	111	-1.1%	\$52.0	4.2%	\$28.6
FY12	31,730	▼ -18.6%	111	▼ -0.6%	42.1	▼ -19.0%	20.0
FY13	21,887	▼ -31.0%	111	▲ 0.6%	29.2	▼ -30.6%	8.1
FY14	17,681	▼ -19.2%	112	▲ 0.7%	23.8	▼ -18.7%	3.2
FY15	15,008	▼ -15.1%	114	▲ 1.3%	20.4	▼ -14.0%	-
FY16	12,482	▼ -16.8%	113	▼ -0.5%	16.9	▼ -17.2%	-
FY17	11,139	▼ -10.8%	112	▼ -1.1%	14.9	▼ -11.7%	0.3
FY18	9,605	▼ -13.8%	114	▲ 2.0%	13.1	▼ -12.0%	0.1
FY19	8,828	▼ -8.1%	114	▲ 0.1%	12.1	▼ -8.0%	-
FY20	9,511	▲ 7.7%	112	▼ -2.0%	12.8	▲ 5.6%	-
FY21 CCE	10,217	▲ 7.4%	115	▲ 2.9%	14.1	▲ 10.5%	-
FY22 CCE	9,783	▼ -4.2%	115	0.0%	13.5	▼ -4.3%	-

# TANF Expenditures

## Youth Services Grants

- TANF Purpose: Varied
- FY20 Actual: \$17,317,303
- FY21 Budgeted: \$12,028,556
- FY22 Budgeted: \$12,028,556
- Grant funding for various services to assist vulnerable youths and their families
- \* in following slides denotes grants awarded via the competitive youth services grant RFP

# TANF Expenditures

## Youth Services Grants

- FY 21:
  - Communities in Schools - \$2,587,776 \*
    - Communities In Schools of Mid-America provides case management services to at-risk students, with a focus on improving academics, behavior, attendance and graduation rates
  - Jobs for America's Graduates - \$5,378,441
    - The Jobs for America's Graduates – Kansas (JAG-K) program helps students at risk of failing in school, provides an avenue for achieving academically and assists students in earning recognized credentials that will make it possible for them to exit school and enter post-secondary education and/or the workforce

# TANF Expenditures

## Youth Services Grants

- FY 21:
- SMART Moves/Kansas Alliance of Boys and Girls Clubs- \$2,600,000 \*
  - The Boys & Girls Club provides a comprehensive teen pregnancy prevention and education program to at-risk youth in Hutchinson, Manhattan, Wichita, Topeka, Lawrence, Kansas City, Coffeyville, Ft. Leavenworth, Kickapoo Tribe in Horton, Potawatomi Nation in Mayetta and the Iowa Tribe in White Cloud
  - Curriculums are utilized to develop skills to resist alcohol, tobacco and other drugs, as well as prevent pregnancy. Other curriculum includes skill building regarding healthy relationships, career exploration, job-readiness, placement and career decision-making support
- Urban Scholastic Center- \$351,764 \*
  - The Urban Scholastic Center (USC) serves urban/inner-city children and youth to offer a wide array of services to benefit students grade K-12, including literacy, after school and evening educational programs

# TANF Expenditures

## Youth Services Grants

- FY 21:
- International Rescue Committee, Trauma Adapted Family Connections - \$360,575 \*
  - TA-FC is an evidence-based, manualized prevention intervention that addresses trauma, helps families achieve and maintain stability, and reduces risk factors. Intervention services will target 90 at-risk families and will include programming aimed at improving caregiver functioning, positive parenting practices and connections to social supports and community services
- KVC Project Rise - \$750,000 \*
  - KVC will implement Project Rise in the thirty (30) counties included in the Kansas City, North East, and South East regions. Services will focus on engaging families and improving social and health outcomes associated with poverty including social determinants of health, financial literacy and social support networks. Throughout the two-year initial grant period, Project Rise will serve 3,940 clients (1,970 per year)

# TANF Expenditures

## Early Headstart Grants

- TANF Purpose: 1 and 3
  - FY20 Actual: \$4,733,026
  - FY21 Budgeted: \$4,998,115
  - FY22 Budgeted: \$4,998,115
- The Kansas Early Head Start (KEHS) program provides early, intensive and comprehensive child development and family support services to families and children. Services include: promoting healthy outcomes for pregnant women; aiding in-school readiness by enhancing children's physical and mental health; nutrition; early childhood education; family engagement; and job training. These services are provided through home visits with home-based providers
  - KEHS provides services to families with incomes below 100 percent of the FPL. Ten percent of the enrollment is reserved for children with special needs. Services to special-needs children are not limited to families with incomes below 100 percent of poverty

# TANF Expenditures

## Family Preservation

- TANF Purpose: 1
  - FY20 Actual: \$3,517,455
  - FY21 Budgeted: \$4,494,797
  - FY22 Budgeted: \$4,494,797
- Family Preservation Services are intensive in-home services offered to families who are in imminent danger of having a child be removed from their home unless the family can make the changes necessary to provide adequate care and safety. Families must be below 244 percent of the Federal Poverty Level (FPL) to qualify for this program
  - Services include in-home family therapy, case management, parenting education, homemaker education, attendant care, and respite care



# TANF Expenditures

## TANF Employment Services

- TANF Purpose: 2
  - FY20 Actual: \$2,335,452
  - FY21 Budgeted: \$3,714,402
  - FY22 Budgeted: \$4,084,842
- TANF provides employment preparation services to TANF cash assistance recipients and to former TANF recipients. The goal of these services is to provide the opportunities for recipients to advance in the labor market and reach self-reliance
  - Employment preparation services include job search, readiness and retention activities, education, training, case management, community service and work experience. Supportive services are also available to TANF recipients and former TANF recipients transitioning to employment

# TANF Expenditures

## Healthy Families Program

- TANF Purpose: 3
  - FY20 Actual: \$2,999,834
  - FY21 Budgeted: \$3,000,000
  - FY22 Budgeted: \$3,000,000
- This program provides grants to fund early childhood home visitation programs, beginning at birth and continuing to age three or five. The purpose of this grant is to promote child well-being by strengthening families. Intensive home visitations are part of this program. Services are limited to families whose income is less than 200% of the FPL

# TANF Expenditures

## Other Expenses

- TANF Purpose: Varied
  - FY20 Actual: \$10,110,312
  - FY21 Budgeted: \$6,023,301
  - FY22 Budgeted: \$6,396,757
- “Other expenses” captures various miscellaneous grants and programs that receive TANF funding

# TANF Expenditures

## Other Expenses

- FY 21:
  - Domestic Violence Grants - \$1,464,087
    - This program includes expenditures for TANF recipients to promote safety planning, mentoring services, healthy relationship training, conflict-resolution training, financial literacy training and responsible parenting skills for DV/SA survivors
  - Heartland RADAC - \$1,784,687
    - This program includes expenditures for screening, assessment, multi-disciplinary care management and individualized care coordination for TANF participants with substance abuse issues
    - Program is designed to assist those with substance abuse issues to maintain sobriety in order to reduce barriers to employment and increase family stability

# TANF Expenditures

## Other Expenses

- FY 21:
- GOALS – SNAP Work Program - \$767,107
  - GOALS is an employment and training program. This voluntary program will provide intensive case management services to food assistance recipients, up through 130 percent of poverty, based on individual assessments
  - Services include job search, job readiness training, employment supports, tools, training or educational opportunities and any other service designed to promote employment
- YouThrive - \$307,584
  - YouThrive supports foster care youth as they transition to adulthood by coordinating community families to the youth through mentoring. Support families meet with the youth weekly and maintain contact with the Transition Advocate who provides knowledge and support to the family

# TANF Expenditures

## Other Expenses

- FY 21:
- Families First - \$167,000
  - The Families First Program provides prevention services to keep children and youth from entering foster care or out of home placement
  - Programs provided are evidence-based or emerging and include mental health, substance use, parent skill building and kinship navigation. Families may participate in this program for up to three years
  - The first year of participation is covered using federal funds through the Family First Prevention Services Act (FFSPA). TANF funding is being used to continue services to families during their second and third years of participation

# TANF Expenditures

## Other Expenses

- FY 21:
- Two-Parent Family Initiative
  - Connections to Success - \$625,914
  - The Mirror, Inc. - \$292,569
  - Mental Health Association of South-Central Kansas - \$306,669
  - Lawrence Douglas County Public Health - \$307,690
- Connections to Success, The Mirror Inc, Mental Health Association of South-Central Kansas and Lawrence Douglas County Public Health, provide programming and services to at risk youth and families across Kansas
- This programming includes personal and professional development education and training. This also includes one on one case management services or referrals to resources for participants that need additional supports for healthy relationships, self-sufficiency and overall family stability

# TANF Expenditures

## Transfers Out

- Purpose: Transfer to Social Services Block Grant
- FY20 Actual: \$10,147,772
- FY21 Budgeted: \$12,684,712
- FY22 Budgeted: \$10,147,770
- States may transfer up to 10% of the TANF Block Grant to the Social Services Block Grant (SSBG) during the federal fiscal year
- As authorized by federal law, DCF also utilizes TANF funds for administrative costs and a transfer of funds to the Social Services Block Grant, to be utilized for authorized purposes under that program
- TANF funds transferred to SSBG are utilized on foster care services
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# TANF Expenditures

## Transfers Out

- Other TANF transfers budgeted in FY 21 include:
  - \$4,100,000 to Kansas Dept of Education for Preschool Pilot Program
    - The overarching focus of the Kansas Pre-K Pilot program is to use research-based and intentional practices to improve the quality of the early learning experiences provided to children participating in the Early Learning Kansas program, resulting in increased readiness for success as they enter kindergarten and the elementary school years
  - \$75,000 to Board of Regents for Accelerating Opportunities
    - Accelerating Opportunities – Kansas (AO-K) is a career pathway program designed to deliver career and technical education simultaneously with adult basic skills or remedial instruction. Students complete short- term certificate programs aligned with labor market needs, leading to industry-endorsed credentials and immediate jobs.

# TANF Expenditures

## Transfers Out

- Other TANF transfers budgeted in FY 21 include:
  - \$238,000 to KSU for Project Impact
    - The Project IMPACT Youth Action Network targets 700 primarily black, Hispanic and multiracial youth, aged 14-17 years, who reside in the state's most high-risk/low-protective counties, defined as those with 12 or more combined risk and protective factors
    - The purpose of Project IMPACT Leadership programs is to decrease the risk factors (drop-out rates, out-of-wedlock births, negative contact with the juvenile justice system) and increase protective factors (graduation, fewer out-of-wedlock births, no contact with the criminal justice system)

# Maintenance of Efforts

- States must spend at least 80% of their 1994 contribution to AFDC-related programs to receive the TANF block grant
- This requirement is reduced to 75% for states that meet the work participation rate, which Kansas does

Source	FFY20 MOE
Child Care MOE	\$6,673,024
State EITC	\$38,493,135
Four Year-Old, At-Risk Program	\$18,374,856
<b>Total</b>	<b>\$63,541,015</b>
<b>80% MOE Requirement</b>	<b>\$65,790,382</b>
<b>75% MOE Requirement</b>	<b>\$61,678,483</b>
<b>Excess</b>	<b>\$1,862,532</b>

# Moving Forward

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- If expenditures from the TANF block grant continue as projected, the state is set to have a negative TANF balance in FY 26
- One option to reduce this deficit would be to end TANF transfers to SSBG
- However, unless foster care expenses decreased or other funds were captured, SGF backfill would be needed
- DCF will continue to evaluate the use of TANF to ensure efficient and effective use of funds that align with TANF program purposes and the needs of vulnerable Kansans

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# Questions?